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10 SUPERIOR COURT OF CALIFORNIA
11 COUNTY OF SAN FRANCISCO

12 THE PEOPLE OF THE STATE OF)
CALIFORNIA,)
13 Plaintiff,)

14 vs.)

15)
16)
17 DAVID ROBERT DALEIDEN;)
SANDRA SUSAN MERRITT,)
18 Defendants.)

CASE NOS.: 2502505/17006621

**DEFENDANT SANDRA SUSAN MERRITT'S
WRITTEN CLOSING ARGUMENT FOR
PRELIMINARY HEARING**

Date: October 22, 2019

Time: 2:30 p.m.

Dept.: 23

Judge: The Honorable Christopher Hite

19 Pursuant to the Court's request at the close of the Preliminary Hearing, Defendant Sandra
20 Susan Merritt ("Merritt") hereby submits her written closing argument, and also joins in the closing
21 argument of her co-defendant, David Daleiden ("Daleiden") submitted on this same date. For each
22 and all of the reasons that follow, the Court should dismiss with prejudice each of the remaining
23 14 counts against Merritt.¹

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26
27 ¹ The Court dismissed Count 8 at the close of the Attorney General's case, for failure to
28 present any evidence as to Doe 8. (Transcript of Preliminary Hearing (hereinafter "Tr.") 870:23-
24). Accordingly, this Closing Argument will not address Count 8.

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1 **INTRODUCTION**

2 The evidence adduced at the Preliminary Hearing demonstrated what Merritt has been
3 maintaining all along: there are no facts to support this first-of-its-kind prosecution against her.
4 The Attorney General’s prosecution founders on numerous fronts. Its so-called “investigation” has
5 now been shown to be grossly insufficient. None of the 14 remaining claims can survive, and it
6 would be a miscarriage of justice to force Merritt to undergo the degradation and expense of a jury
7 trial on this flimsy a record. For all of the reasons that follow, each of the remaining Counts in the
8 Amended Complaint must be dismissed, and Defendant Merritt must be discharged.

9 **ARGUMENT**

10 **I. THE PRELIMINARY HEARING STANDARD OF REVIEW.**

11 The preliminary hearing “was designed to protect the accused from groundless or
12 unsupported charges.” *Jones v. Superior Court*, 4 Cal. 3d 660, 667 (1971).

13 ‘The preliminary examination is not merely a pretrial hearing.’ The purpose of the
14 preliminary hearing is to weed out groundless or unsupported charges of grave
15 offenses, and to relieve the accused of the degradation and expense of a criminal
16 trial. **Many an unjustifiable prosecution is stopped at that point where the lack
17 of probable cause is clearly disclosed.**

18 *Id.* at 667–68 (emphasis added) (quoting *People v. Elliott*, 54 Cal. 2d 498, 504 (1960), and citing
19 *Mitchell v. Superior Court*, 50 Cal. 2d 827, 829 (1958)).

20 “[T]he complete failure to present evidence on an element **requires** dismissal of the
21 allegation.” *Thompson v. Superior Court*, 91 Cal. App. 4th 144, 149 (2001) (emphasis added).

22 If, after hearing the proofs, it appears either that no public offense has been
23 committed or that there is not sufficient cause to believe the defendant guilty of a
24 public offense, the magistrate **shall** order the complaint dismissed and the
25 defendant to be discharged....

26 Cal. Penal Code § 871 (emphasis added).

27 The purpose of a preliminary hearing is to determine whether a defendant charged
28 with a felony by criminal complaint should be held for trial. (*See Correa v. Superior
Court* (2002) 27 Cal. 4th 444, 452). The defendant will be bound over to superior
court and held to answer if ‘it appears from the examination that a public offense
has been committed and there is **sufficient cause** to believe that the defendant is
guilty.’ (§ 872). Conversely, the magistrate **must** order the complaint dismissed
when ‘it appears either that no public offense has been committed or that there is

1 not **sufficient cause** to believe the defendant guilty of a public offense.’ (§ 871).
2 ‘The term ‘sufficient cause’ is generally equivalent to ‘reasonable and probable
3 cause,’ that is, such a state of facts as would lead a man of ordinary caution or
prudence to believe and conscientiously entertain **a strong suspicion** of the guilt of
the accused.’ (*People v. Uhlemann* (1973) 9 Cal. 3d 662, 667).

4 *People v. Esmaili*, 213 Cal. App. 4th 1449, 1459–60 (Ct. App. 2013) (emphasis added).

5 At the preliminary hearing, the burden is on the prosecution to show there is
6 probable cause to believe the defendant committed the charged offense.
(*Cummiskey v. Superior Court* (1992) 3 Cal. 4th 1018, 1041).

7 *Id.* at 1460.

8 In determining whether probable cause exists at the preliminary hearing, the
9 magistrate may “weigh the evidence, resolve conflicts, and give **or withhold
credence to particular witnesses.**” (*Uhlemann, supra*, 9 Cal. 3d at 667).

10 *Id.* (emphasis added).

11 For the reasons that follow, the Attorney General has failed to raise a strong suspicion that
12 Merritt is guilty of any of the remaining counts in its Amended Complaint. They must, therefore,
13 be dismissed.

14 **II. THE ATTORNEY GENERAL HAS FAILED TO RAISE A STRONG
15 SUSPICION THAT MERRITT VIOLATED, OR CONSPIRED TO
VIOLATE, PENAL CODE SECTION 632.**

16 **A. General Legal Principles.**

17 **1. The Elements of Section 632: Communications That Are Not
18 Desired To Be Confined To The Parties Thereto, Or That May
19 Reasonably Be Expected To Be Overheard By Non-
Participants, Are Not “Confidential” And May Lawfully Be
Recorded Without Consent.**

20 Penal Code Section 632(a), provides, in relevant part:

21 A person who, **intentionally** and without the consent of all parties to a **confidential
22 communication**, uses an electronic amplifying or recording device to eavesdrop
upon or **record** the **confidential communication**, whether the communication is
23 carried on among the parties in the presence of one another or by means of a
telegraph, telephone, or other device, except a radio, shall be punished by a fine not
24 exceeding two thousand five hundred dollars (\$2,500) per violation, or
imprisonment in a county jail not exceeding one year, or in the state prison, or by
25 both that fine and imprisonment.

26 *Id.* (emphasis added).

27

28

1 Notwithstanding the Attorney General’s breathtaking declaration that “[t]here is no
2 definition of ‘confidential’ in the statute” he is seeking to enforce in this prosecution (Tr. 850:24-
3 27), there is, in fact, a very clear statutory definition of what is, and is not, a “confidential
4 communication” for purposes of Section 632:

5 For the purposes of this section, “confidential communication” means any
6 communication carried on in circumstances as **may** reasonably indicate that any
7 party to the communication **desires it to be confined to the parties thereto**, but
8 **excludes a communication made** in a public gathering ... or **in any other
circumstance in which the parties to the communication may reasonably
expect that the communication may be overheard** or recorded.

9 Cal. Penal Code § 632(c) (emphasis added).

10 As this Court has previously recognized in its February 14, 2019 Order on Preliminary
11 Hearing Rulings, “[t]he California Supreme Court explained that ‘a conversation is confidential
12 under section 632 if a party to that conversation has an objectively reasonable expectation that the
13 conversation **is not being overheard** or recorded.” (*Id.* at 5 (quoting *Flanagan v Flanagan*, 27
14 Cal. 4th 766, 776-77 (2002)). *See also*, *Safari Club Int’l v. Rudolph*, 862 F.3d 1113 (9th Cir. 2017)
15 (same).

16 Moreover, the definition of “**may**” in Section 632(c) is “expressing possibility,” such that
17 the Attorney General must negate even the **possibility** that the parties “reasonably expect[ed] that
18 the communication may be overheard or recorded.” *See*, “may,” Oxford Dictionary
19 (<https://www.lexico.com/en/definition/may>). The word “may” is applied both to the **possibility** of
20 a reasonable expectation and to the **possibility** of being overheard or recorded. (§ 632(c)). The
21 burden on the Attorney General is thus to establish that the parties to the conversations **couldn’t**
22 “reasonably expect that the communications may be overheard or recorded.” *See, e.g.*, antonym of
23 “may,” Power Thesaurus (<https://www.powerthesaurus.org/may/antonyms>).

1 **2. Constitutional Due Process Prohibits This Court From**
2 **Adopting Brand New Exceptions To The “Overheard”**
3 **Exception, And Applying Them Retroactively To Merritt.**

4 **a. No Court Has Ever Adopted The Interpretations Of**
5 **Section 632 Advanced By The Attorney General In This**
6 **Case, And Certainly Not In A Criminal Case.**

7 This is the first criminal prosecution of undercover investigators under Penal Code Section
8 632 in the history of California. No other court has applied Section 632 in a **criminal** case in any
9 circumstances even remotely similar to this case. The success of the Attorney General’s
10 prosecution depends wholly and entirely on this Court’s willingness to interpret and apply Section
11 632 for the first time in ways it has never been applied before in a criminal prosecution. This, the
12 Court cannot do, for at least the three separate reasons discussed in the next section.

13 As shown at the Preliminary Hearing, and as will be recapped below, the evidence is
14 undisputed and uncontroverted that each of the 13 remaining Does was recorded in circumstances
15 where the conversations could reasonably be expected to be overheard by non-participants, and
16 were, in fact, easily overheard. Every recording involved non-participant bystanders or passersby
17 whom the recorded Does did not know and did not vet, such as waiters, restaurant staff, hotel staff,
18 elevator passengers and other total and complete strangers.

19 In addition to hotel staff, an elevator passenger, lobby loiterers and other complete
20 strangers, the recorded conversations of the 7 remaining Does recorded at the National Abortion
21 Federation (“NAF”) Conference in April 2014 (Does 1-7) could **also** be expected to be overheard
22 by numerous other conference attendees and exhibitors, whom the Does did not personally know
23 and did not personally vet. The Attorney General is asking this Court to be **the first** court to fashion
24 an exception to the “overheard” exception to “confidential communications” under Section 632,
25 and to apply it retroactively to Merritt and Daleiden. Specifically, the Attorney General is asking
26 the Court to hold that conversations that can be overheard by **complete strangers** with supposedly
27 shared professional interests at a professional conference are still “confidential” within the
28 meaning of Section 632(c), notwithstanding that Section’s clear definition of “confidential”

1 communications” to exclude communications that may be reasonably expected to be overheard by
2 non-participants.

3 The Attorney General may also ask this Court to expand Section 632 in other ways that no
4 court has ever expanded before. For instance, the Attorney General will likely ask the Court to
5 hold that if only “snippets” or “non-substantive” portions of conversations could be overheard by
6 others, the conversations would still be “confidential” within the meaning of Section 632(c),
7 notwithstanding the total lack of such limiting factors in that Section.

8 To be clear, no other court has ever interpreted or applied Section 632 in this fashion in a
9 **criminal** case. The California Supreme Court cases related to Section 632’s application, *Flanagan*
10 *v. Flanagan* (*Flanagan*), 27 Cal. 4th 766, and *Sanders v. Am. Broad. Cos.* (*Sanders*), 20 Cal. 4th
11 907 (1999), are **civil** cases deciding varying issues under varying standards, making these cases
12 wholly distinguishable.² In neither case does the Court even hint that principles applied in a civil
13 case can be mechanically superimposed in a criminal case. They cannot. *Sanders* not only stands
14 for the proposition that there is no *per se* application of privacy, but rather it **only** construes privacy
15 in a **different tort** with **different elements** after a jury decided there was **no violation of Section**
16 **632**. *Id.* at 910-11. Neither do the courts in *Lieberman v. KCOP Television, Inc.*, 110 Cal. App.
17 4th 156 (Ct. App. 2003), nor in *Safari Club Int’l v. Rudolph*, 862 F.3d 1113, purport to construe a
18 **criminal** application of Section 632.

19 *Lieberman*, another **civil** case, dealt with review of an anti-SLAPP motion, a proceeding
20 in which a party need merely “present a prima facie case” and—unlike this Court in this

21
22 ² Moreover, any factual distinction that may be found, *e.g.*, due to the nature of the
23 relationship of co-workers in *Sanders* is flatly not comparable to the facts developed at the
24 preliminary hearing. The Attorney General produced no evidence that any attendee of the NAF
25 conference purported to have intimate co-worker knowledge (or even shared background
26 information collected by NAF) of any other attendee. Indeed, the testimony was uniform from the
27 testifying Does that they did not know the identity of bystanders and passersby at the NAF
28 conference (*e.g.*, Doe 7 (Tr. 122:9-17; 124:13-125:2; 126:26-127:7; 129:22-130:2; 130:26-131:2),
and they did not know of any specific vetting or background check that NAF may or may not have
done on other exhibitors. (*E.g.*, Doe 3 (201:19-202:5)). Agent Cardwell similarly failed to ask any
of Does 1, 2, 4, 5 or 6 whether they even knew the people around them, or any supposed vetting
procedures of NAF. (Tr. 819:22-25; 832:15-18; 834:17-19). Nothing in *Sanders* suggests that
confidentiality may be retained with admitted overhearers of this kind.

1 proceeding—the court “do[es] not resolve issues of credibility” which it leaves “for the jury to
2 decide.” *Id.* at 169. The conversation in *Lieberman* was held **in a closed doctor’s exam room**,
3 and the defendant argued that a silent companion of the patient in that small exam room was
4 somehow not a participant to the conversation, for the purposes of being overheard under Section
5 632. When the *Lieberman* Court opines that, “[t]he presence of others does not necessarily make
6 an expectation of privacy objectively unreasonable,” 110 Cal. App. 4th at 169, the Court is clearly
7 opining on whether known silent participants are “parties” to a conversation, for the purpose of
8 overhearing. The *Lieberman* Court never insinuated that it was changing the plain meaning of
9 “may be overheard” to bring strangers into conversations to which they are clearly not parties. In
10 fact, *Lieberman* reinforces that “words must be given their ordinary and commonly understood
11 meaning.” *Id.* at 168. That means, when at a dinner conversation, sitting at a table in a restaurant,
12 the “parties” are one’s dining companions. Unless one is placing an order or asking for more wine,
13 the waitstaff are not parties to your conversation. In a conference exhibit hall, the “parties” to a
14 conversation at one’s exhibit booth are clear—and they don’t include other attendees passing by
15 or neighboring exhibitors or hotel staff tending to the coffee station. *Lieberman* thus supports
16 Defendants’ arguments, since the Does and the Attorney General have conceded that none of these
17 conversations occurred in private rooms. The Attorney General has the burden of proof to negate
18 that these conversations may be overheard, but he has not only failed to meet this burden but
19 conceded that total strangers, whether walking by or standing away from the parties, may have
20 overheard the conversations in question. This Court should reject the Attorney General’s argument
21 that, because of the NAF contracts, NAF’s 860-person trade show is a unitary “confidential
22 communication” under Section 632, where all 860 people must be considered parties to that
23 communication. No other court has ever come close to such a breathtaking proposition, let alone
24 in a criminal case. The Attorney General’s reliance on contract law to circumvent the clear
25 “overhearing” requirement of Section 632(c) is unsupported by case law and a plain reading of
26 Section 632.

1 Similarly, *Safari Club*, another **civil** case, is not binding on this Court but also arises in the
2 anti-SLAPP context, where a low “prima facie” bar applies, with no weighing of evidence as
3 happens at a Preliminary Hearing. In *Safari Club*, the Ninth Circuit likened the applicable standard
4 to a directed verdict, where “no reasonable jury could find for the plaintiff.” *Id.* at 1123. Again,
5 the Attorney General has not even attempted to present evidence meeting his burden to negate that
6 the conversations may be overheard—his concession on this point should be determinative. In
7 sharp contrast, the plaintiff in *Safari Club* expressly averred, with factual support, that “the
8 conversation ‘was not capable of being heard.’” *Id.* The Attorney General has not at all credibly
9 sought to establish the same here.

10 A key point to remember, in light of all of the **civil** cases upon which the Attorney General
11 seeks to establish **criminal** liability in this case is that, as discussed *infra* at Section II.B., criminal
12 law in this case requires analysis as a **specific intent** crime. As such, this novel criminal
13 prosecution against citizen journalists must heed constitutional protections not applicable to suits
14 brought by private parties. *See Bouie v. City of Columbia*, 378 U.S. 347, 358 (1964); *Kight v.*
15 *CashCall, Inc.*, 200 Cal. App. 4th 1377, 1388 (Ct. App. 2011) (both discussed *infra* at Section
16 II.A.2.b, and Section V). The two fundamentally distinct contexts are not interchangeable; Section
17 632’s civil application here would work “an unforeseeable judicial enlargement of a criminal
18 statute, [which] applied retroactively, [would] operate[] precisely like an *ex post facto* law, such
19 as Art. I, s 10, of the Constitution forbids.” *Bouie v. City of Columbia*, 378 U.S. at 353.

20 Moreover, none of the above cases purport to add new hair-splitting terms to Section 632’s
21 statutory definition of a “confidential communication” to define the length which must be
22 overheard (*e.g.*, a “snippet” versus a longer portion), or the type of content which must be
23 overheard (*e.g.*, “substantive” versus “non-substantive”) before a communication ceases to be
24 “confidential” under Section 632(c). These are brand new concepts that the Attorney General is
25 advocating to be adopted here for the first time, and applied retroactively against Merritt and
26 Daleiden. The judiciary is not permitted to read new terms into Section 632. “When the words of
27 the statute are clear, the court should not add or alter them to accomplish a purpose that does not

1 appear on the face of the statute or from its legislative history.” *Estate of Kramme*, 20 Cal. 3d 567,
2 572 (1978).

3 **b. The Brand-New Interpretations And Enlargements Of**
4 **Section 632 Advanced By The Attorney General Are**
5 **Unnecessary, Precluded By The Clear Statutory**
6 **Language, And Cannot Be Retroactively Applied**
7 **Without Violating Merritt’s Due Process Guarantees.**

8 As noted, there are at least **three reasons** why this Court cannot be the first to craft the
9 brand-new interpretations and enlargements of Section 632 and apply them retroactively to Merritt
10 (and Daleiden).

11 First, the new interpretation advanced by the Attorney General is unnecessary. Even if the
12 Court were to adopt it, the Attorney General’s claims as to Does 1-7 would **still** fail, because those
13 Does were also overheard by hotel staff, elevator passengers, and other complete strangers who
14 had not been vetted by anyone and who owed no confidentiality obligations to anyone. (*See*
15 discussion of individual Does in Section II.E., *infra*).

16 Second, this Court should decline the Attorney General’s invitation for a brand new
17 interpretation of Section 632, because its definition of what is and is not a “confidential
18 communication” is already very clear and unambiguous: “confidential communication’ ...
19 **excludes a communication made ... in any other circumstance in which the parties to the**
20 **communication may reasonably expect that the communication may be overheard....”** Cal.
21 Penal Code § 632(c) (emphasis added). There is nothing ambiguous about this. Conversations that
22 may reasonably be expected to be overheard by non-participants are excluded and cannot be the
23 subject of **criminal** liability. (*Id.*) Where as here, a statute is clear and unambiguous, the Court
24 must apply it as written, and not interpret it otherwise. *See e.g., People v. Woodhead*, 43 Cal. 3d
25 1002, 1007–08 (1987) (“When the language is clear and unambiguous, there is no need for
26 construction.”); *Kight v. CashCall, Inc.*, 200 Cal. App. 4th at 1387–88 (same) (“We read the words
27 of the statute according to their usual, ordinary, and common sense meaning”). And, even if
28 Section 632 (c) were ambiguous, which it is not, “it is an established rule of construction **that**
ambiguities in penal statutes are to be construed most favorably to the accused.” *Woodhead*,

1 43 Cal. 3d at 1011 (emphasis added) (citing *Keeler v. Superior Court*, 2 Cal. 3d 619, 631 (1970)).

2 Therefore, this Court has no authority to adopt the new interpretation advanced by the Attorney
3 General. *Id.*

4 Third, even if this Court could interpret Section 632 in the manner favorable to and
5 advanced by the Attorney General, the Court could not apply that interpretation retroactively to
6 Merritt (and Daleiden), because that would violate her (and his) constitutional due process.

7 Courts violate constitutional due process guarantees when they impose **unexpected**
8 **criminal penalties** by **construing existing laws** in a manner that the accused **could**
not have foreseen at the time of the alleged criminal conduct.

9 *People v. Whitmer*, 59 Cal. 4th 733, 742 (2014) (emphasis added) (citation omitted). The *Whitmer*
10 Court noted its ultimate decision in that case was “an **unforeseeable judicial enlargement** of the
11 crime of voluntary manslaughter, and thus [could] not be applied retroactively to the defendant.”
12 *Id.* at 742 (quoting *People v. Blakely*, 23 Cal. 4th 82, 92 (2000)).

13 Similarly, in *Bouie v. City of Columbia*, 378 U.S. 347, the South Carolina Supreme Court
14 improperly applied an interpretation of a trespass statute that, at the time of the incident in question,
15 only prohibited trespass after notice was given not to **enter**. *Id.* at 349 n.1, 355. Two African-
16 American college students entered Eckerd’s Drug Store, which had a restaurant, but had no sign
17 prohibiting entry. *Id.* at 348. After the students sat in a booth (but were not served), the store
18 chained off the area with a no trespassing sign. *Id.* The store and the police asked them to leave
19 but the students refused, engaging in a sit-in protest. *Id.* The South Carolina Supreme Court applied
20 in this case a construction of that statute to prohibit **remaining** (as opposed to **entering**) after being
21 notified. *Id.* at 350 & n.2. The United States Supreme Court not only held that the unreasonable
22 expansion of the statute violated the Fourteenth Amendment’s Due Process Clause, but also that,
23 even if **civil** trespass laws could have been applied, the **judicial expansion in the criminal context**
24 **was unconstitutional, and violated *ex post facto* principles as much as a retroactive statute:**

25 ‘The constitutional requirement of definiteness is violated by a criminal statute that
26 fails to give a person of **ordinary intelligence fair notice** that his contemplated
27 conduct is forbidden by the statute. The underlying principle is that no man shall
be held criminally responsible for conduct which he could not reasonably
understand to be proscribed.’

1 Thus we have struck down a state criminal statute under the Due Process Clause
2 where it was **not ‘sufficiently explicit to inform** those who are subject to it what
conduct on their part will render them liable to its penalties.’

3 *Bouie*, 378 U.S. at 351 (emphasis added) (quoting *United States v. Harriss*, 347 U.S. 612,
4 617 (1954); *Connally v. General Const. Co.*, 269 U.S. 385, 391 (1926)).

5 There can be no doubt that a **deprivation of the right of fair warning** can result
6 not only from vague statutory language but also from **an unforeseeable and**
retroactive judicial expansion of narrow and precise statutory language. As
7 the Court recognized in *Pierce v. United States*, 314 U.S. 306 [1941], ‘judicial
enlargement of a criminal act by interpretation is at war with a fundamental concept
8 of the common law that crimes must be defined with appropriate definiteness.’

9 *Bouie*, 378 U.S. at 352 (emphasis added).

10 Indeed, an unforeseeable judicial enlargement of a criminal statute, applied
11 retroactively, **operates precisely like an ex post facto law**, such as Art. I, s 10, of
the Constitution forbids. An ex post facto law has been defined by this Court as one
12 ‘that makes an action done before the passing of the law, and which was innocent
when done, criminal; and punishes such action,’ or ‘that aggravates a crime, or
13 makes it greater than it was, when committed.’

14 *Id.* at 353 (emphasis added) (quoting *Calder v. Bull*, 3 Dall. 386, 390, 1 L. Ed. 648 (1798)).

15 Under *Whitmer* and *Bouie*, the brand-new interpretation of Section 632 advanced by the
16 Attorney General, to **criminally** forbid recording of even communications that may reasonably be
17 expected to be overheard by others, cannot be retroactively applied to Merritt even if this Court
18 were inclined to adopt it going forward, which it should not do given the statute’s clear language
19 to the contrary.

20 **B. All Counts Fail Because The Attorney General Has Failed To Adduce**
21 **Any Evidence On Specific Intent, And Has Failed To Rebut Merritt’s**
22 **Undisputed Evidence That She Did Not Specifically Intend To Record**
Confidential Communications Without Consent.

23 Notwithstanding its more relaxed application in civil contexts, the California Supreme
24 Court has long held that **criminal** enforcement of Penal Code Section 632 requires **specific intent**,
25 not just to record, **but to specifically record a “confidential communication”** as defined by the
26 statute:

1 Defendant contends that the word ‘intentionally’ as used in subdivision (a) [of
2 former Section 653j, now Section 632] (see fn. 7, ante) goes only to the act of
3 putting the recording equipment in operation. In other words, he argues, a mere
4 intention to start the equipment without more satisfies the requirement of intent and
5 makes the person involved in the act **criminally** liable. This reading of the statute
6 seems to us to slight if not ignore the prevailing trend away from the imposition of
7 criminal sanctions in the absence of culpability where the governing statute, by
8 implication or otherwise, expresses no legislative intent or policy to be served by
9 imposing strict liability.... Eavesdropping is not one of that class of crimes that
10 affects public health, welfare or safety for which strict liability is most often
11 imposed without any ingredient of intent..., and **there is no other indication that
12 the Legislature intended to impose criminal sanctions in the absence of
13 criminal intent.**

14 ***

15 In the light of these principles **we think the word ‘intentionally’ must be read in
16 relation to the entire substance of the statute.** Thus examined, there is no basis
17 for the fragmentation of the statute attempted by defendant. Fairly read, **the statute
18 does not isolate the actor’s intent from the object to which it is directed, namely
19 the confidential communication; the two are inextricably bound together.** Thus
20 the statute imposes criminal liability on a person ‘who intentionally and without the
21 consent of a party to a confidential communication ... eavesdrops upon or records
22 a confidential communication. ...’ (Former § 653j, subd. (a).) In short, **it is not the
23 purpose of the statute to punish a person who intends to make a recording but
24 only a person who intends to make a recording of a confidential
25 communication.... We conclude that a necessary element of the offense
26 proscribed by former section 653j is an intent to record a confidential
27 communication.**

28 * * *

For purposes of former section 653j, the recording of a confidential conversation is
intentional if the person using the recording equipment **does so with the purpose
or desire of recording a confidential conversation, or with the knowledge to a
substantial certainty that his use of the equipment will result in the recordation
of a confidential conversation.**

18 *People v. Superior Court of Los Angeles County*, 70 Cal. 2d 123, 132–34 (1969) (quotations and
19 citations omitted) (emphasis added).

20 The specific intent required in *People v. Superior Court of Los Angeles County*, is
21 particularly appropriate where Defendants here have raised a defense under Section 633.5. The
22 Attorney General must prove that Defendants had the **specific intent** to record “confidential
23 communications” in violation of Section 632 as outlined above by the California Supreme Court,
24 regardless how Section 632 may be analyzed in **civil** cases. As mentioned previously, the civil
25 application of a statute may not be mechanically superimposed here, in a criminal prosecution.
26 *See, e.g., Bouie v. City of Columbia*, 378 U.S. at 358 (judicial expansion of civil trespass laws in
27 criminal context was unconstitutional); *Kight v. CashCall, Inc.*, 200 Cal. App. 4th at 1388 (where

1 sole issue before court was **civil** liability under Section 632, court expressly “made no attempt to
2 determine whether [its] interpretation [would] extend[] to a **criminal** matter”).

3 Ten months after deciding *People v. Superior Court of Los Angeles County*, the California
4 Supreme Court provided a general definition of both general and specific intent crimes:

5 When the definition of a crime consists of only the description of a particular act,
6 without reference to intent to do a further act or achieve a future consequence, we
7 ask whether the defendant intended to do the proscribed act. This intention is
8 deemed to be a general criminal intent. **When the definition refers to defendant’s
intent to do some further act or achieve some additional consequence, the
crime is deemed to be one of specific intent.**

9 *People v. Hood*, 1 Cal. 3d 444, 456–57 (1969) (emphasis added). And almost ten years later, in
10 *Estate of Kramme*, 20 Cal. 3d at 572 n.5, the California Supreme Court again reaffirmed its stance
11 that a **criminal** application of Section 632 requires specific intent analysis, where it found the
12 intent requirement of former Section 653j(a) (now Section 632(a)) analogous to the intent
13 requirement of Probate Code Section 258, an intestacy statute, which “specifies that a particular
14 **result**, rather than a particular act, must have been intended.” *Id.* at 572 (emphasis added).³

15 Here, to show a violation, not only does Section 632 require the person charged to have
16 “intentionally” “recorded” a communication without the consent of all parties, but the statute
17 requires a further act—to record a “confidential communication,” which has a specific statutory
18 definition. Moreover, Section 633.5 allows a defendant charged under Section 632 to raise a state-
19 of-mind defense, by demonstrating **another purpose** or state of mind. Thus, the **whole statutory**
20 **scheme** all the more falls within the *Hood* Court’s definition of a specific intent crime. Where
21 Defendants are raising a defense under Section 633.5, reading Sections 632 and 633.5 together, to
22 avoid illegality, the statutes require that the charged defendant have had an “**intent to do some**
23 **further act or achieve some additional consequence.**” *Hood*, 1 Cal. 3d at 457 (emphasis added).
24 That further act or consequence is the lawful “recording the communication **for the purpose of**

25
26 ³ As noted by the Court in *Estate of Kramme*, “intentionally” in former Section 653j(a)
27 “**require[s] an intent to record a confidential communication, rather than simply an intent
to turn on a recording apparatus which happened to record a confidential communication.**”
Id. at 572 n.5 (emphasis added).

1 **obtaining** evidence reasonably believed to relate to ... any felony involving violence against the
2 person.” § 633.5. As such, the Attorney General must prove specific intent, rather than a general
3 intent, on the part of Merritt to record a specific type of communication—a confidential
4 communication—without any legal excuse.

5 That the Attorney General failed to adduce any evidence at the Preliminary Hearing to
6 demonstrate Merritt’s specific intent to record **confidential communications** is obvious:

- 7 • Daleiden testified, **without any rebuttal**, that his and Merritt’s intent was to record
8 evidence of criminal conduct. (Tr. 899:27-900:11; 904:18-905:11; 908:23-909:6;
9 977:20-978:4; 998:27-999:4; 1125:20-24; 1094:10-1095:9; 1126:11-15).
- 10 • Daleiden testified, **without any rebuttal**, that he and Merritt were keenly aware of the
11 provisions of Section 632, and worked dutifully to comply with it, by only recording
12 in public places and where bystanders or passersby could reasonably be expected to
13 overhear the recorded conversations. (Tr. 1131:23-1132:20; 905:22-906:14; 1066:7-9;
14 1068:3-19; 1074:19-25; 1080:1-15).
- 15 • Daleiden testified, **without any rebuttal**, that he and Merritt purposefully avoided
16 private meeting rooms within the restaurants where they recorded lunch or dinner
17 meetings, and private side-rooms at the NAF conference, because they wanted to
18 comply with the law. (Tr. 1131:23-1132:8; 1157:13-18).
- 19 • Daleiden testified, **without any rebuttal**, that he and Merritt turned down invitations
20 and opportunities to visit (and record at) private Planned Parenthood facilities in
21 California, and thereby missed out on even more potentially useful information for their
22 undercover investigation, because they wanted to comply with the law. (Tr. 1132:21-
23 1133:20).
- 24 • Daleiden testified, **without any rebuttal**, that, prior to recording in California, he
25 received legal advice from numerous attorneys who confirmed his understanding that
26 the recordings he was contemplating complied with Section 632, and he shared this
27

1 information with Merritt. (Tr. 905:16-18; 905:20-907:2; 907:27-908:4; 1125-1126;
2 908:23-909:6; 1096:5-8).

- 3 • Daleiden testified, **without any rebuttal**, that, prior to recording in California, he
4 amassed significant information and evidence, including from doctors and other
5 experts, that Planned Parenthood was committing crimes, including violent felonies, in
6 connection with its fetal tissue “donation” program, that he shared all of this
7 information with Merritt, and that in light of the lack of any follow-up on previous
8 evidence and exposés, he and Merritt needed to investigate this matter which they
9 deemed to be of great public importance. (Tr. 880-888; 893:15-896:14; 898:27-899:2;
10 952:19-22; 1021:21-1023:27; 1125:2-6; *see also*, Daleiden Written Closing Argument
11 (reviewing pre-recording evidence)).
- 12 • Daleiden testified, **without any rebuttal**, that, prior to releasing the videos he and
13 Merritt recorded to the public, he visited numerous law enforcement agencies to report
14 the criminal conduct he believed to have uncovered, and gave them the fruits of his and
15 Merritt’s investigation. (Tr. 1119:24-26; 1142:26-1143:4; 1200:14-1204:12). Persons
16 with guilty minds, who do not wish to confess to crimes, do not go to the police and
17 hand them the evidence of crimes. Daleiden’s voluntary contact with law enforcement
18 agencies removes all doubt that he and Merritt lacked the specific intent to violate
19 Section 632.
- 20 • Finally, to further remove any doubt, Daleiden testified, **without any rebuttal**, that he
21 and Merritt did not intend to record any “confidential communications” in California,
22 as that term is defined in Section 632. (Tr. 906:6-14; 907:24-908:4; 1097:4-10; 1130:9-
23 21; 1132:19-20).

24 In the face of all of this undisputed evidence, the Attorney General cannot possibly have
25 raised a strong suspicion that Merritt (and Daleiden) had the specific intent not just to press the
26 “record” button on their cameras, but to actually record communications that they knew to be
27

1 “confidential” within the meaning of Section 632, and without any justification or excuse under
2 Section 633.5. Accordingly, all counts must be dismissed.⁴

3 **C. Counts 1, 2, 3, 4, 5, 6, 7 and 15 Fail Because The Evidence is Undisputed**
4 **That Merritt Did Not Make Those Specific Recordings, And The**
5 **Attorney General Has Failed To Raise A Strong Suspicion That Merritt**
6 **Conspired To Violate Penal Code Section 632.**

7 At the Preliminary Hearing, the testimony from the testifying Does, Agent Cardwell and
8 Daleiden was uniform and undisputed that Merritt **did not record Doe 1** (Tr. 816:17-26), **Doe 2**
9 (Tr. 831:1-7), **Doe 3** (Tr. 136:27-137:1; 139:24-27), **Doe 4** (Tr. 479:2-5; 827:16-21), **Doe 5** (Tr.
10 810:26-811:20), **Doe 6** (Tr. 833:3-15), and **Doe 7** (Tr. 118:20-119:5). The Attorney General made
11 no effort to rebut this testimony. Accordingly, the Attorney General has failed to raise a strong
12 suspicion that Merritt is directly liable for any of those recordings.

13 To the extent the Attorney General is relying on indirect, conspiratorial liability against
14 Merritt for these charges, it has also failed to raise a strong suspicion that Merritt conspired with
15 Daleiden to violate Penal Code Section 632. Like substantive violations of Section 632 themselves
16 (*see* Section II.B., *supra*), conspiracy to violate Section 632 is a specific intent crime, requiring a
17 dual specific intent:

18 The crime of conspiracy is defined in the Penal Code as “two or more persons
19 conspir[ing]” “[t]o commit any crime,” together with proof of the commission of
20 an overt act “by one or more of the parties to such agreement” in furtherance
21 thereof. (Pen. Code, §§ 182, subd. (a)(1), 184.) **“Conspiracy is a ‘specific intent’**
22 **crime.... The specific intent required divides logically into two elements: (a)**
23 **the intent to agree, or conspire, and (b) the intent to commit the offense which**
24 **is the object of the conspiracy.... To sustain a conviction for conspiracy to**
25 **commit a particular offense, the prosecution must show not only that the**
26 **conspirators intended to agree but also that they intended to commit the**
27 **elements of that offense.”** (*People v. Horn* (1974) 12 Cal. 3d 290, 296).

28 *People v. Swain*, 12 Cal.4th 593, 599–600 (1996) (emphasis added). “Evidence that a person did
an act or made a statement that helped accomplish the goal of the conspiracy is not enough, by

⁴ As demonstrated in Section II.C. *infra*, the separate conspiracy count asserted in the Amended Complaint (Count 15) also requires a showing of specific intent, and also fails for largely the same reasons.

1 itself, to prove that the person was a member of the conspiracy.” Judicial Council of California
2 Criminal Jury Instruction 415, “Conspiracy.” Without evidence of a specific intent to **both**, agree
3 to commit and commit, the offense, conspiratorial liability does not attach and a conspiracy claims
4 fails. *Swain*, 12 Cal. 4th at 599-600.

5 Here, the Attorney General’s conspiracy theory of liability for videos Merritt did not
6 personally record fails the first and second specific intent prongs, because the evidence at the
7 Preliminary Hearing was undisputed and uncontroverted that Merritt neither intended to agree to
8 violate Penal Code Section 632, nor did she intend to commit the offense itself, and specifically to
9 record without consent “confidential communications” – communications that could not be
10 reasonably expected to be overheard:

11 Q. Yes. Did you and Ms. Merritt **intend to agree** to record confidential
12 communications in California unlawfully?

12 A. **No.**

13 Q. Did you and Ms. Merritt, **in fact, agree** to record confidential communications
14 unlawfully in California?

14 A. **No.**

15 Q. Did you and Ms. Merritt **intend to record** any conversations in California that
16 could not reasonably be expected to be overheard by others?

15 A. **No.**

16 (Tr. 1130:9-18 (emphasis added)). Daleiden specified that his understanding of “confidential
17 communications” for purposes of this testimony is the same as in Penal Code Section 632. (Tr.
18 1129:14-17).

19 On re-cross examination, the Attorney General did not ask Daleiden **a single question** to
20 even probe, let alone rebut, any of his testimony in regard to any agreements between him and
21 Merritt or their intent. (Tr. 1196:23-1200:9; 1207:23-1208:5). And the Attorney General offered
22 no affirmative evidence on this issue. (*Id.*) Accordingly, there is a “complete failure to present
23 evidence on an element [which] **requires** dismissal of the allegation.” *Thompson v. Superior*
24 *Court*, 91 Cal. App. 4th at 149 (emphasis added).⁵

25
26 ⁵ The Attorney General has not pled aiding and abetting as a theory for Merritt’s liability
27 for videos she did not personally record, but even if he had, that theory could not survive the
28 Preliminary Hearing any more than the conspiracy theory. “**Neither presence at the scene of a**

1 Finally, in addition to conspiracy liability for Counts 1-7, the Attorney General asserts a
2 separate Count (15) for conspiracy against Merritt, which is identical: a conspiracy “to commit the
3 crime of Recording a Confidential Communications [*sic*], 632(a) of the California Penal Code, a
4 felony.” (Amended Complaint, Count 15). Because the elements for conspiracy under Count 15
5 are exactly the same as the elements for conspiratorial liability under Counts 1-7, Count 15 fails
6 for the same reason: the Attorney General has failed to adduce any evidence as to Merritt’s specific
7 intent to agree to violate Section 632, and specific intent to commit the elements of that offense.

8 Accordingly, because of a complete failure to present evidence on essential elements as to
9 Counts 1, 2, 3, 4, 5, 6, 7 and 15, these Counts must be dismissed as to Merritt.

10 **D. Counts 1, 2, 4, 5, 6, 11, 13 and 14 Fail Because The Attorney General’s**
11 **Proposition 115 Witness Is Not Credible, Failed to Conduct A Proper**
12 **Or Meaningful Investigation To Assist The Court, Failed to Support**
13 **The Elements Of The Charged Offense, And Was Dishonest With The**
14 **Court.**

15 **1. Agent Cardwell Admittedly Failed To Use His Special Training**
16 **And Extensive Experience To Obtain Critical Details From**
17 **Non-Testifying Witnesses, Failed To Conduct A Proper**
18 **Investigation, Failed to Submit To A Meaningful Cross-**
19 **Examination, And Failed To Assist The Court.**

20 Proposition 115 **permits** the Court to rely upon the hearsay testimony of a sufficiently
21 experienced or trained law enforcement officer, but does not **require** the Court to accept such
22 testimony when it is not credible, not reliable or dishonest. *See Whitman v. Superior Court*, 54 Cal.
23 3d 1063, 1072–73 (1991). “[I]t is the responsibility of the committing magistrate to weigh the

24 **crime, nor failure to take steps to attempt to prevent a crime, establish that a person is an**
25 **aider or abettor. ... There must be proof that the accused not only aided the actor but at the same**
26 **time shared the criminal intent.”** *Pinell v. Superior Court*, 232 Cal. App. 2d 284, 287 (Ct. App.
27 1965) (emphasis added) (issuing writ of prohibition under Penal Code Section 999(a) for failure
28 to adduce sufficient evidence of aiding and abetting at preliminary hearing). Mere presence at the
scene, even with knowledge that a crime is occurring is insufficient for a holding order. *Id.* As
detailed above, the evidence is uncontroverted that Merritt did **not** “intend to record any
conversation in California **that could not reasonably be expected to be overheard by others.**”
(Tr. 1130:15-18 (emphasis added)). In addition, Daleiden testified that Merritt provided neither
“advice” nor “aid or assistance” to record a “confidential communication” in California without
consent, nor did she “promote,” “instigate,” or “encourage” such a recording. (*Id.* at 1134:10-21).
The Attorney General had zero questions, zero response, and zero affirmative evidence on this
issue.

1 evidence, resolve conflicts and give **or withhold credence** to particular witnesses.” *Jones v.*
2 *Superior Court*, 4 Cal. 3d at 667 (emphasis added) (rejecting testimony of alleged victim as not
3 credible and dismissing charged offenses of rape and sodomy for failure of proof). “The magistrate
4 is not bound to believe even the uncontradicted testimony of a particular witness, especially where
5 ... the magistrate has reason to believe that **other testimony of the witness is untruthful.**” *Id.*
6 (emphasis added).

7 Of course, in a given case the **magistrate** (or the superior court on a section 995
8 motion or an appellate court in a writ proceeding) **might conclude that an officer’s**
9 **testimony does not provide a sufficient indication of reliability to permit**
10 **introduction of the extrajudicial statement.**

11 *Hosek v. Superior Court*, 10 Cal. App. 4th 605, 610 (Ct. App. 1992) (emphasis added).

12 In *Whitman*, the California Supreme Court analyzed Penal Code Section 872, which
13 codified Proposition 115, and explained three reasons why the statutory requirement of special
14 training or lengthy experience for the testifying officer is so important. 54 Cal. 3d at 1074-75.

15 First,

16 in permitting only officers with **lengthy experience** or **special training** to testify
17 regarding out-of-court statements, Penal Code section 872, subdivision (b), plainly
18 contemplates that **the testifying officer will be capable of using his or her**
19 **experience and expertise to assess the circumstances under which the**
20 **statement is made and to accurately describe those circumstances to the**
21 **magistrate so as to increase the reliability of the underlying evidence.**

22 54 Cal. 3d at 1074 (emphasis added). Second, when the testifying officer actually uses his or her
23 training and experience to properly question witnesses out of court, and is able to provide important
24 details to the Court, he or she can “meaningfully assist the magistrate in assessing the reliability
25 of the statement.” *Id.* at 1075. And third, only by actually employing his or her training and
26 expertise to gather important details, and by being available for “**meaningful[]** cross-
27 examin[ation] ... regarding the circumstances under which the out-of-court statement was made”
28 can the testifying officer ensure that the constitutional right of the defendant to confront and cross-
examine his or her accusers is not violated. *Id.* at 1074-75 (emphasis added).

1 And, in *Hosek*, the court further explained the duties of a Prop 115 officer in meaningfully
2 questioning out-of-court witnesses as opposed to merely “passively listen[ing]” to them, so that
3 the officer can provide meaningful testimony and assistance in court:

4 The underlying **presumption** of the statute is that the **experienced or trained**
5 **investigating officer will do more than passively listen to the ... witness.** The
6 investigating officer presumably will know enough about the use in court of the
7 particular ... testimony and **will ask the right questions** ... to establish a
8 substantial degree of reliability of the [witness'] statement for preliminary
9 examination purposes. The qualifications requirement contemplates that the
investigating officer will use significant discretion “to assess the circumstances
under which the [extrajudicial] statement is made and to **accurately describe those**
circumstances to the magistrate so as to increase the reliability of the
underlying evidence.” (*Whitman v. Superior Court, supra*, 54 Cal.3d at p. 1074, 2
Cal.Rptr.2d 160, 820 P.2d 262.)

10 *Hosek*, 10 Cal. App. 4th at 609 (emphasis added). Although the out-of-court witness at issue in
11 *Hosek* was an expert, *Whitman* makes it clear that the testifying officer’s duty to properly
12 investigate and question out-of-court witnesses applies to any and all witnesses. *Whitman*, 54 Cal.
13 3d at 1074-75.

14 Accordingly, where, as here, a testifying officer fails to obtain the important details from
15 the out-of-court witness, and is “unable to answer potentially significant questions” in court about
16 the out-of-court statements as to which he or she testifying, the court must disregard such
17 “testimony.” *Id.* (granting peremptory writ and ordering that defendant’s motion to set aside the
18 information be granted because testimony of Prop 115 witness failed to provide necessary details
19 and should have been discarded).

20 To say that Agent Cardwell failed to carry out his presumed investigatory duties is a great
21 understatement. Cardwell admitted that he has training to listen to witnesses, to probe their
22 assertions, and to not merely listen and uncritically accept what they say at face value, but to ask
23 relevant questions and ferret out the truth. (Tr. 789:5-10). Cardwell testified that these skills are
24 important in law enforcement investigations because witnesses do not always tell the truth. (Tr.
25 789:9-12). And yet, Cardwell made some breathtaking admissions about the “investigation” he did
26 in this case—his first ever case investigating alleged violations of Section 632. (Tr. 788:1-7).
27 Indeed the uniform chorus of “No’s” uttered by Agent Cardwell in response to virtually every “Did

1 you ask the Doe....” question asked of him on the stand is much too long to recount here. Among
2 the most important and critical questions that Agent Cardwell never asked during his roughshod
3 investigation are the following:

- 4 • Despite his training and experience to do otherwise, Agent Cardwell admitted that he
5 merely accepted and did not probe any of the Does’ claims that their conversations
6 were “confidential.” (Tr. 829:3-9). This includes even conversations that Cardwell saw
7 on video, and that clearly included strangers within earshot, such as the elevator
8 conversation with Doe 4 (828:9-829:5), or the restaurant waiter hovering over Doe 11’s
9 mouth. (Tr. 838:19-839:2).
- 10 • Agent Cardwell admitted that he asked no questions as to what the Does understood by
11 “confidential communications,” and made no efforts at all to determine whether their
12 understanding was in line with Section 632. (Tr. 838:13-18; 849:2-9; 850:2-851:18).
- 13 • Agent Cardwell admitted that he did not ask the Does whether their recorded
14 conversations could have been overheard by non-participants. (Tr. 838:19-22; 818:15-
15 17; 821:2-5; 822:5-7; 831:8-11; 833:16-18; 838:19-27; 843:23-25).
- 16 • Agent Cardwell admitted that he did not ask the Does whether they took any steps to
17 ensure that other people in the vicinity of their recorded conversation could not
18 overhear them. (Tr. 812:13-16; 818:11-14; 825:27-826:2; 831:23-26; 839:3-6).
- 19 • Agent Cardwell admitted that he never simultaneously watched the videos with any of
20 the Does as he interviewed them. (Tr. 781:2-5).

21 By failing to ask these critical questions and numerous others, Agent Cardwell rendered
22 the specialized training and experience required by Prop 115 superfluous, deprived Merritt and
23 Daleiden of their right to confront and cross-examine their accusers, and deprived this Court of a
24 meaningful opportunity to determine the reliability of the out-of-court statements sought to be
25 introduced by the Attorney General. *Whitman*, 54 Cal. 3d at 1074-75. Exclusion of Agent
26 Cardwell’s testimony is the only proper and meaningful remedy.

1 829:3-9 (all the Does Cardwell spoke with told him they “felt that the conversations were
2 confidential,” and he accepted those representations without any probing).

3 This testimony is of virtually no use to the Court, and to these proceedings, because the
4 standard for whether a recorded communication is “confidential” within the meaning of Section
5 632(c) is **objective**, not subjective, and does not depend on a recorded person’s subjective “belief”
6 and “feelings.” See Penal Code Section 632(c) (“‘confidential communication’ means any
7 communication carried on in circumstances as may **reasonably** indicate that any party to the
8 communication desires it to be confined to the parties thereto, but excludes a communication made
9 ... in any other circumstances in which the parties to the communication may **reasonably** expect
10 that the communication may be overheard or recorded) (emphasis added). See also, *Kight v.*
11 *CashCall, Inc.*, 200 Cal. App. 4th at 1396 (“A communication is ‘confidential’ under this definition
12 if a party to the conversation had an *objectively reasonable expectation* that the conversation
13 was *not being overheard or recorded.*) (italics original).

14 Because Agent Cardwell provided no useful information or testimony to the Court, his
15 testimony is irrelevant and should be given no weight. All Counts premised upon his testimony
16 fail and should be dismissed.

17 **3. Agent Cardwell’s Deficient Testimony Should Not Be Believed**
18 **Because He Was Dishonest With The Court.**

19 Not only did Agent Cardwell fail to conduct a proper investigation, but he admitted on the
20 witness stand that he made material false statements and omissions to the Court in his sworn
21 affidavit to convince the Court that probable cause existed for Merritt’s and Daleiden’s arrest.
22 Agent Cardwell admitted that he knew of his legal obligation to tell the truth and be complete in
23 his arrest warrant affidavit, which included the obligation to apprise the Court of exculpatory
24 information. (Tr. 793:21-794:17). Agent Cardwell admitted that he withheld material exculpatory
25 information from the Court in his sworn affidavit:

- 26 • Agent Cardwell failed to tell the Court that Doe 5 told him that her recorded
27 conversation with Daleiden probably could have been overheard by non-participants

1 and passersby. (Tr. 813:14-815:10). Agent Cardwell knew that this information was
2 material, and exculpatory, because he knew that “whether or not a party the
3 communication may reasonably expect that they are overheard is an important aspect
4 of investigating potential violations of Section 632.” (Tr. 788:23-789:4)

- 5 • Agent Cardwell failed to tell the Court that Doe 1 had told him that she was recorded
6 in a “loud,” “crowded,” “busy” and “**public**” area, and he failed to tell the Court that
7 there were at least two or three individuals in very close proximity to the conversation
8 that were not part of the conversation. (Tr. 817:23-818:6; 823:9-27).
- 9 • Agent Cardwell failed to tell the Court that Doe 4’s supposedly “confidential
10 communication” took place inside an elevator with a complete stranger (other than
11 Daleiden) riding along. (Tr. 826:25-827:21). Instead, referring specifically to the
12 elevator-ride-with-stranger, Cardwell merely told the Court that Doe 4 “felt all the
13 conversations she had with Daleiden, including the one in San Francisco, were
14 confidential.” (Tr. 827:22-828:12). This was highly misleading, and entirely devoid of
15 the key exculpatory fact that the conversation clearly could reasonably be expected to
16 be overheard by a stranger in a small elevator space.
- 17 • Agent Cardwell told the Court about an investigation by Pasadena law enforcement
18 authorities into the recording of Doe 10 and Doe 11, including the findings of their
19 investigations, because they were favorable to the prosecution. (Tr. 842:17-26). Agent
20 Cardwell also mentioned that Doe 9 had filed a complaint with the Los Angeles police
21 department, but completely failed to tell the Court that LAPD concluded that the
22 recorded conversation was **not** confidential. (Tr. 842:6-16; 842:27-843:11).

23 Beyond material omissions in the face of his known duty to fully apprise the Court of
24 exculpatory information, Agent Cardwell also admitted that his sworn arrest warrant affidavit
25 contained false statements and implications, which were also material:

- 26 • Agent Cardwell told the Court that Doe 13 indicated to him that “the restaurant was
27 not crowded and they were seated in an area of the restaurant that contained no

1 other customers,” and, as a result Doe 13 “did not believe other customers could
2 overhear or record their conversation.” (Tr. 848:8-18). Cardwell failed to tell the
3 Court that other customers showed up at some point during the dinner, and sat
4 immediately next to Doe 13’s booth – close enough to make elbow contact, even
5 though Cardwell was aware of this from seeing the recorded video. (Tr. 848:19-
6 849:1; 847:17-848:3). Agent Cardwell admitted that his statement to the Court
7 regarding “no other customers” was false. (Tr. 848:24-849:1).

8 Given Agent Cardwell’s demonstrated and demonstrable willingness to omit material
9 exculpatory facts and make false statements and false implications to the Court in **one** probable
10 cause determination (arrest warrant), this Court can have absolutely no assurance that Cardwell
11 would not, and did not, do the same in **another** probable cause determination (Preliminary
12 Hearing). What did the Prop 115 witnesses tell Agent Cardwell that he withheld from the parties
13 or the Court, as he did before in this same case, and how would that withheld information affect
14 the existence of probable cause to bind the Defendants for trial? We cannot know.

15 California law is clear that when a witness is untruthful to a Court in any aspect of his or
16 her testimony, the Court may disregard that witnesses’ entire testimony. *People v. Reyes*, 195 Cal.
17 App. 3d 957, 965-66 (Ct. App. 1987); *People v. Toledo-Corro*, 174 Cal. App. 2d 812, 820 (Ct.
18 App. 1959). Here, Agent Cardwell is unreliable at best, misleading in the middle, and perhaps even
19 untruthful at worst. The Court cannot and must not credit any of his testimony, particularly when
20 Defendants cannot cross-examine the witnesses he interviewed. As discussed above, crediting
21 Agent Cardwell’s testimony under these circumstances would violate Defendants’ right to confront
22 and cross-examine their accusers, and would vitiate the entire reason for requiring Prop 115
23 testifying witnesses to have specialized training or lengthy experience. The Court should reject
24 Agent Cardwell’s testimony *in toto*.

1 **4. Without The Deficient, Unreliable and Untrustworthy**
2 **Testimony Of Agent Cardwell, Counts 1, 2, 4, 5, 6, 11, 13 and 14**
3 **Fail For Lack of Evidence.**

4 For all of the foregoing reasons, the Court should reject and/or exclude Agent Cardwell's
5 hearsay testimony under Prop 115. The Attorney General has no "Plan B" for the Prop 115
6 witnesses it sought to introduce through Agent Cardwell. The Attorney General has no evidence
7 from which it could meet its evidentiary burden and raise a "strong suspicion" that Merritt (or
8 Daleiden) is guilty on Counts 1, 2, 4, 5, 6, 11, 13 and 14. Accordingly, without (and even with)
9 Agent Cardwell's testimony, all Prop 115 Counts fail and must be dismissed.

10 **E. Each of the Remaining Counts Fails Because The Recorded**
11 **Conversations Were Not "Confidential Communications" Within The**
12 **Meaning Of Penal Code Section 632.**

13 In addition to the grounds detailed in the preceding sections, each of the Counts in the
14 Amended Complaint fails for the separate and independent reason that the Attorney General failed
15 to adduce sufficient evidence to raise a strong suspicion that the recorded conversations were
16 "confidential communications" within the meaning of Penal Code Section 632. The Evidence at
17 the Preliminary Hearing was undisputed that each of the recorded conversations were not desired
18 to be confined to the participants thereto, and reasonably could be expected to be overheard by
19 non-participants who were strangers to the conversations and strangers to the Does.

20 **1. Count 1 Fails Because The Recorded Conversation With Doe 1**
21 **Was Not "Confidential."**

22 Applicable not only for Doe 1, but **for all of the Does recorded at the NAF conference**
23 **(Does 1-7)**, the undisputed testimony was that:

- 24 • There were a lot of people in the exhibitor space, and there was no way of knowing
25 if those in the exhibitor space were members of NAF or not, or if they were just
26 there to sell merchandise. (Tr. 541:4-9).
- 27 • There was no way of knowing if the exhibitors at NAF were pro-life or pro-choice.
28 (Tr. 541:10-12).

- Hotel staff and photographers hired by NAF were also in the exhibitor area. (Tr. 548:1-12).

With respect to Doe 1, specifically, the undisputed testimony was insufficient to establish the Attorney General’s claim:

- Agent Cardwell admitted on direct that Doe 1 repeatedly admitted that the exhibit hall where she was recorded was a “**public setting.**” (Tr. 464:4-7; 465:26-28; 540:2-5; 818:4-6).
- Agent Cardwell admitted that Doe 1 told him that the exhibitor area was crowded, busy, and loud, (Tr. 817:15-818:3), which he withheld from his sworn arrest warrant affidavit. (Tr. 823:9-27).
- Agent Cardwell admitted on review of the video that Doe 1 made no effort to confine her conversation with Daleiden, such as lowering voice. (Tr. 823:3-8).
- Agent Cardwell admitted that he did not ask Doe 1 if she could be overheard and did not ask if she had taken any steps to avoid being overheard. (Tr. 540:6-9; 818:7-17). He further did not ask Doe 1 if she knew any of a variety of people who were shown in close proximity to the conversation or whether they could overhear the conversation. (Tr. 820:23-822:9).
- Agent Cardwell admitted that he did not ask Doe 1 whether she was aware of any specific procedures and policies NAF has with respect to exhibitors and exhibit booth personnel. (Tr. 819:22-25).
- Agent Cardwell admitted that Doe 1 did not tell him that she spoke with Merritt, and he conceded that Merritt was not part of the conversation with Doe 1. (Tr. 816:11-26). Agent Cardwell confirmed instead that on the video of the conversation between Doe 1 and Daleiden, he could faintly overhear a separate conversation between Merritt and another gentleman. (Tr. 822:18-21).

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2. Count 2 Fails Because The Recorded Conversation With Doe 2 Was Not “Confidential.”

Regarding Doe 2, the undisputed testimony was likewise insufficient to establish the Attorney General’s claim:

- Agent Cardwell admitted that he did not ask Doe 2 if his recorded conversation could be overheard by others. (Tr. 542:10-13).
- Agent Cardwell admitted that he did not ask Doe 2 if he could be overheard or whether Doe 2 had taken any steps to ensure the conversation could not be overheard. (Tr. 831:8-26).
- Agent Cardwell conceded that the conversation with Doe 2 took place in the busy, crowded, public exhibit hall. (Tr. 832:3-6).
- Agent Cardwell admitted that he did not ask Doe 2 whether she was aware of any specific procedures and policies NAF has with respect to exhibitors and exhibit booth personnel. (Tr. 832:8-18).
- Agent Cardwell admitted that as to Doe 2, solely Daleiden and Doe 2 were participants to that conversation, not Merritt. (Tr. 830:20-831:7).

3. Count 3 Fails Because The Recorded Conversation With Doe 3 Was Not “Confidential.”

With respect to Doe 3, the undisputed testimony at the Preliminary Hearing established without doubt that her conversation could be overheard by non-participants, that she was aware of that fact, and that she took no steps to prevent it. Specifically:

- Before Daleiden approached, Doe 3 was standing at an exhibitor’s booth, on one of the main aisles in the exhibitors’ hall, which lead from a conference room into the hallway of the hotel and guest bathrooms. (Tr. 182:26; 174:21-26).
- After Doe 3’s conversation with Daleiden started, Doe 3 noticed that “people [were] passing by **all the time.**” (Tr. 175:8-13; 176:21-24 (emphasis added)).
- Doe 3’s conversation with Daleiden took place in the open, as opposed to a secluded, area of the exhibitor’s hall. (Tr. 177:7-10).

- 1 • The ambient noise in the exhibitor’s hall was not loud. (Tr. 186:4-7).
- 2 • As people passed by Doe 3, she did not pause her conversation with Daleiden, **nor**
- 3 **did she take any actions to indicate to Daleiden that she did not want her**
- 4 **conversation to be overheard.** (Tr. 176:25-28; 179:12-15; 180:15-18; 184:23-25;
- 5 188:27-189:2; 194:10-13; 195:22-25). Neither did Doe 3 lower her voice (Tr.
- 6 177:4-6).
- 7 • Doe 3 herself admitted that individuals who were passing by Doe 3, whom she did
- 8 not know, **could have overheard** her conversation or fragments of her conversation
- 9 with Daleiden. (Tr. 184: 26-27; 191:7-24; 194:5-9).
- 10 • Daleiden himself testified that, while he was talking with Doe 3, he could overhear
- 11 the conversations others were having around him and Doe 3. (Tr. 997:17-20).
- 12 • Daleiden also testified, without any rebuttal, that at some point during Doe 3’s
- 13 conversation with Daleiden, the artist who was working at the adjacent exhibitor’s
- 14 booth was present and could overhear their conversation. (Tr. 996:12-25).

15 **4. Count 4 Fails Because The Recorded Conversation With Doe 4**
16 **Was Not “Confidential” And Not Authenticated.**

17 Count 4 of the Amended Complaint fails, in the first place, because the Attorney General
18 and Agent Cardwell failed to properly identify Doe 4 or authenticate the subject video, with
19 admissible, non-hearsay evidence based upon a percipient lay witness:

- 20 • Agent Cardwell testified he has never met and has no “personal perception” of the
21 alleged Doe 4. (Tr. 480:11-15; 487:16-18; 829:15-16).
- 22 • Agent Cardwell further admitted that the alleged Doe 4 had no idea whether or not
23 she had been recorded. (Tr. 483:11-13).
- 24 • Agent Cardwell admitted he did not interview on or go over the video with the
25 alleged “Doe 4.” (Tr. 484:5).
- 26 • There is no evidence that the alleged Doe 4 provided Agent Cardwell her picture or
27 otherwise confirmed her visual appearance.

- Agent Cardwell admitted that he called Does 4 and 5 in April 2019, to confirm they are depicted in the videos, but they did not return his phone calls. (Tr. 809:3-5, 17-22; 829:17-830:2).

Agent Cardwell’s so-called “identification” of the alleged “Doe 4” and the video clip he purportedly authenticated should not be allowed into evidence under Cal. Evid. Code § 800 and *People v. Perry*, 60 Cal. App. 3d 608, 613 (1976) (“The statutory and decisional law permitting lay opinion testimony on the question of identity **is limited to opinion founded on personal perception.**” (emphasis added)). Nor did the Attorney General produce in its case-in-chief the kind of evidence required in *People v. Beckley*, 185 Cal. App. 4th 509, 515 (2010), for the admission of the video clip. Just as in *Beckley*, the Attorney General here did not provide “the testimony of a person who was present at the time a film was made,” to testify “that it accurately depicts what it purports to show,” nor did the Attorney General provide a photographic or video expert.

As a separate and independent ground, Count 4 fails because, as with all the others, the Attorney General failed to show that the recorded conversation was a “confidential communication” within the meaning of Section 632. It was undisputed at the Preliminary Hearing that almost the entire recorded communication between Doe 4 and Daleiden took place **in an unsecured, public elevator, with one other person in it who was a complete stranger.** The remainder of the conversation was in the main, unsecured lobby of a hotel, where Doe 4 and Daleiden were practically yelling in the presence of other **strangers** (non-conference attendees). If even **this** kind of conversation can be “confidential” under Section 632, nothing is out of its reach. Specifically:

- Agent Cardwell admitted he did not ask the alleged Doe 4 whether there was anyone else on the elevator with her. (Tr. 544:12-22). Upon reviewing the video clip in question, Agent Cardwell conceded that an entirely unknown person shares the elevator with Doe 4 and Daleiden, **who he would expect heard the conversation.** (Tr. 545:22-26; 546:3-547:1).

- 1 • Agent Cardwell admitted he did not ask the alleged Doe 4 whether she knew a pair
2 of individuals passing by the alleged Doe 4 and Daleiden as they conversed in the
3 main, unsecured area of the hotel lobby. (Tr. 825:1-16).
- 4 • Agent Cardwell admitted that Doe 4 did not change the tone, subject, or nature of
5 the conversation she had with Daleiden at any time. (Tr. 825:23-26).
- 6 • Agent Cardwell further admitted that he did not ask the alleged Doe 4 if she had
7 taken any measures to ensure that the passersby shown in the video could not
8 overhear her. (Tr. 825:27-7).
- 9 • Agent Cardwell admitted that in his arrest warrant, he did not include that the
10 alleged Doe 4 and Daleiden were sharing an elevator with a stranger during the
11 allegedly confidential conversation. (Tr. 827:1-21).

12 Under these circumstances and undisputed facts, the Attorney General’s continued
13 pressing of Count 4 is not only without merit, but borderline frivolous and bad faith.

14
15 **5. Count 5 Fails Because The Recorded Conversation With Doe 5
Was Not “Confidential” And Not Authenticated.**

16 Count 5 fails for the same two reasons as Count 4. First, there has not been a proper
17 identification of Doe 5, nor a proper authentication of the subject video:

- 18 • Agent Cardwell testified he has never met and has no “personal perception” of the
19 alleged Doe 5, having never sent the allegedly illegally recorded video to Doe 5,
20 never asked Doe 5 to review the video, and never confirmed with the alleged Doe
21 5 that she was in the video. (Tr. 778:27-779:3).
- 22 • Agent Cardwell conceded that his only identification of Doe 5 is from photos he
23 located on the internet. (Tr. 810:5-13; 490:14-17).
- 24 • As noted above, the alleged Does 4 and 5 are incommunicado and have not
25 identified themselves in the videos.
- 26 • Agent Cardwell admitted that he had only spoken to the alleged Doe 5 once, on
27 November 17, 2016. (808:21-22; 808:28-809:1).

1 Under these circumstances, Agent Cardwell’s identification of the alleged Does 4 and 5
2 and their video clips must be stricken. Agent Cardwell did not show the alleged illegally recorded
3 videos to the individuals he spoke with who he alleges are Does 4 and 5. Those same alleged
4 individuals have now been incommunicado for presumably years, and for at least the past 6
5 months. There is no evidence that these individuals otherwise recounted any details of the
6 conversations that were allegedly illegally recorded or otherwise authenticated the alleged videos.
7 Agent Cardwell’s only information identifying the alleged Does 4 and 5 are from alleged Google
8 searches, which are inadmissible hearsay. As noted in *Beckley*, internet images are untrustworthy
9 under California law. Does 4 and 5 are ciphers—incommunicado witnesses who were disembodied
10 voices on the other end of telephone lines. Counts 4 and 5 should be dismissed.

11 In addition, Count 5 also fails because of insufficient evidence to establish that the recorded
12 conversation was a “confidential communication” within Section 632. Specifically:

- 13 • Agent Cardwell admitted that the alleged Doe 5 volunteered that she **probably**
14 **could be overheard** by passersby, conceded that the identity of those passing by is
15 **unknown**, and conceded that there were individuals passing by during her
16 conversation with Daleiden. (Tr. 547:13-16, 21-26; 813:14-28).
- 17 • Agent Cardwell further admitted that he did not include in his arrest affidavit the
18 fact that the alleged Doe 5 stated she probably could have been overheard. (Tr.
19 814:19-815:10).
- 20 • Agent Cardwell admitted that the only participants to the allegedly illegally
21 recorded video of the alleged Doe 5 are Daleiden and the alleged Doe 5, not Merritt.
22 (Tr. 810:23-811:20).

23 **6. Count 6 Fails Because The Recorded Conversation With Doe 6**
24 **Was Not “Confidential.”**

25 The evidence regarding the recording of Doe 6 at the NAF conference is likewise
26 insufficient to establish that the communication was “confidential” within the meaning of Section
27 632:

- 1 • Agent Cardwell admitted that he did not ask Doe 6 if he could be overheard or if
2 he wanted the conversation confined to himself and Daleiden. (Tr. 548:13-16;
3 833:16-18; 833:27-834:6).
- 4 • Agent Cardwell admitted that the conversation with Doe 6 took place in the exhibit
5 hall. (Tr. 833:21-26).
- 6 • Agent Cardwell admitted that he asked only **a single question** about confidentiality
7 with Doe 6, merely whether he “felt” his conversation with Daleiden was
8 confidential. (Tr. 548:13-16; 834:20-835:5).
- 9 • Agent Cardwell admitted that he did not ask Doe 6 whether he was aware of any
10 specific procedures and policies NAF has with respect to exhibitors and exhibit
11 booth personnel. (Tr. 834:10-19).
- 12 • Agent Cardwell admitted that as to Doe 6, solely Daleiden and Doe 6 were
13 participants to that conversation, not Merritt. (Tr. 833:3-15).

14
15 **7. Count 7 Fails Because The Recorded Conversation With Doe 7
Was Not “Confidential.”**

16 The claim as to Doe 7 (the last remaining attendee of the NAF conference) fares no better,
17 and it too suffers fatally from lack of sufficient evidence to demonstrate that the recorded
18 communication was “confidential” within the meaning of Section 632:

- 19 • Doe 7 admitted that there was a lot of noise in the exhibit hall which required Doe
20 7 to speak loudly during her conversation with Daleiden. (Tr. 89:13-18; 119:11-
21 14).
- 22 • Doe 7 admitted that during her conversation with Daleiden, Doe 7 was standing
23 approximately three feet away. (Tr. 121: 5-8).
- 24 • Doe 7 admitted that although there were other individuals who passed or stood
25 nearby as Doe 7 was speaking with Daleiden, Doe 7 took no steps, such as lowering
26 her voice, changing the subject or stopping the conversation, in order to prevent
27

1 those individuals from overhearing her conversation. (Tr. 89:22-25; 122:26-123:18;
2 125:23-126:10; 127:12-14; 127:28-128:2; 128:20-22; 130:9-10; 131:6-8).

- 3 • Doe 7 admitted that she did not know or recognize any of the individuals who
4 passed or stood nearby. (Tr. 121:19-122:17; 124:13-28; 127:1-4; 129:25-26).
- 5 • Doe 7 admitted that there was nothing preventing those other individuals who were
6 nearby from overhearing her conversation with Daleiden. (Tr. 89:26-28).
- 7 • Doe 7 admitted that she could hear individuals talking across the exhibit hall. (Tr.
8 119:15-17).
- 9 • Doe 7 admitted that **it was possible for individuals she did not know, who were**
10 **three feet away from her, to overhear her conversation with Daleiden.** (Tr.
11 127:8-11; 127:21-23; 128:17-28; 130:3-5; 131:3-5).

12
13 **8. Count 9 Fails Because The Recorded Conversation With Doe 9
Was Not “Confidential.”**

14 The undisputed evidence at the Preliminary Hearing was that the conversation between
15 Doe 9, Merritt and Daleiden could have been overheard by others, and that it was reasonable to
16 expect and assume that it would be overheard. Indeed, Doe 9 herself assumed this at the time of
17 the conversation. This starts and ends the inquiry for purposes of Section 632. Among Doe 9’s
18 numerous (and dispositive) admissions:

- 19 • **Doe 9 admitted it was reasonable to assume the conversation could be**
20 **overheard by the waitstaff.** (Tr. 231:5-232:10). This is all that the Court needs to
21 dismiss this Count under 632(c).
- 22 • Doe 9 admitted that it is possible to overhear a conversation from the distance
23 between the witness stand and defense counsel table, which she estimated was 8 to
24 10 feet, and a waiter to overhear at a restaurant table less than 2 to 3 feet away. (Tr.
25 290:16-21, 291:13-26).
- 26 • Doe 9 admitted that Daleiden and Merritt chose the restaurant, and table and seating
27 arrangement. (Tr. 223:27-224:3, 229:18-26).

- 1 • Doe 9 admitted that she did not indicate to Daleiden and Merritt that the information
2 conveyed during the conversation was desired to be confined to the parties. (Tr.
3 227:6-9).
- 4 • Doe 9 admitted that she did not indicate to Daleiden and Merritt that the
5 conversation was intended to be confidential or that she was switching between
6 supposed “confidential” and “nonconfidential” information during the
7 conversation. (Tr. 227:10-13, 228:1-8).
- 8 • Doe 9 admitted that she did no vetting of the restaurant staff or BioMax
9 representatives. (Tr. 224:4-8, 24-26).
- 10 • Doe 9 admitted the conversation was intended to help the BioMax representatives
11 and provide them information they could use to succeed in the field of fetal tissue
12 procurement. (Tr. 292:23-26, 293:10-294:2).
- 13 • Doe 9 admitted she **expected** the conversation to be shared with others at BioMax.
14 (Tr. 294:3-24). This is the exact opposite of a desire to confine the communication
15 to the parties thereto.
- 16 • Doe 9 admitted texting a Dr. Rachel Steward during the lunch to see if she was
17 working with any other fetal tissue procurers, with the associated video indicating
18 the activity. (Tr. 265:2-14). Thus, Doe 9 was providing information from the lunch
19 conversation to and from non-parties to that conversation, which is also the exact
20 opposite of a desire to restrict the information to the parties thereto.
- 21 • Lastly, Doe 9 admitted that, when she first saw the video of her conversation
22 released to the public, she “didn’t get the big deal,” and “there was nothing wrong
23 in the video.” (Tr. 289:11-26). This testimony and conduct is entirely consistent
24 with Doe 9’s understanding that her conversation could be overheard by others, and
25 could be shared by Merritt and Daleiden with others.

26 The Attorney General did nothing in redirect to rehabilitate Doe 9’s repeated admissions
27 that the conversations could be overheard by strangers, nor the admissions that Doe 9 did not

1 desire the communication to remain between her, Daleiden and Merritt. Under these facts, there
2 is no dispute that Doe 9’s recorded conversation is not “confidential” within the meaning of
3 Section 632. Count 9 fails and must be dismissed.

4
5 **9. Counts 10 and 11 Fail Because The Recorded Conversation
With Does 10 and 11 Was Not “Confidential.”**

6 By every legal and factual measure, the lunchtime conversation at the restaurant in
7 Pasadena between Doe 10, Doe 11, Daleiden and Merritt was not a “confidential communication”
8 within the meaning of Section 632:

- 9 • Doe 10 admitted that she did no background check on either the restaurant staff or
10 the BioMax representatives (Tr. 721:6-722:4).
- 11 • Quite the opposite from desiring the communication to be confined to the parties
12 thereto, Doe 10 admitted that “I expected them to share certain information with
13 the imaginary partners that they had and scientific organizations” (Tr. 725:12-14),
14 and then added that **“I was totally willing for them to share the information with
15 legitimate research partners”** (Tr. 725:27-28 (emphasis added)), and even that “I
16 was confident and comfortable that they were planning to share the information
17 with legitimate scientific researchers.” (Tr. 726:14-16).
- 18 • Doe 10 admitted that it was possible for someone to sit at the booth immediately
19 behind her, and for her not to notice (Tr. 729:4-9).
- 20 • Doe 10 admitted that she was wearing a hearing aid, which are sometimes affected
21 by background music such as was playing at the restaurant, but the conversation at
22 her table was loud enough for her to hear without any issue (Tr. 729:10-21), which
23 necessarily means others in the vicinity without hearing aids could hear it even
24 better.
- 25 • Critically, Doe 10 admitted that multiple restaurant staff came to service the table
26 during their conversation, that she “understood that **they could overhear whatever
27 was being discussed at that time.**” (Tr. 731:17-23).

- Also critically, for each of the several video clips that were played for her in court, Doe 10 admitted that when restaurant staff came to the table, she didn't stop speaking abruptly, didn't lower her voice, didn't ask others to lower their voices or stop talking, didn't change the subject (away from fetal tissue procurement), and took no measures to ensure that the conversation could not be overheard. (Tr. 732:28-733:15; 734:15-735:27; 736:14-738:13; 738:24-740:20).
- Among the many examples above, the Court will recall that one of them involved a waiter at the side of the table literally reaching over the table with his hands and body, and being only a few inches away from (above) Doe 11's mouth, as Doe 11 continued to talk in the same tone of voice, on the same subject, without any concern about the stranger in her personal space. (736:14-738:13).

Under these circumstances, it is clear that Does 10 and 11 did not intend for their conversation with Merritt and Daleiden to be confined to the parties thereto, and that the conversation could reasonably be expected to be overheard by non-participants that Does 10 and 11 knew nothing about. Under the authorities above, this communication cannot be "confidential" for purposes of Section 632. Counts 10 and 11 fail and must be dismissed.

10. Count 12, 13, and 14 Fail Because The Recorded Conversation With Does 12, 13 and 14 Was Not "Confidential."

The facts adduced at the Preliminary Hearing leave no doubt that the dinner conversation between Merritt, Daleiden, and Does 12, 13 and 14 was not a "confidential communication" within the meaning of Section 632:

- On May 22, 2015, Merritt, Daleiden, Doe 12, Doe 13 and Doe 14 met together at a restaurant and had one dinner conversation to which all 5 were parties. (Tr. 359:13-19; 639:15-24).
- The reservation was made by Daleiden under the name of Susan Tenenbaum. (Tr. 1156:6-17). Daleiden and Merritt were taken to the table first, before the others

1 arrived, and determined the seating arrangements, into which Does 12, 13 and 14
2 had no input. (Tr. 1159:27-1160:5).

- 3 • The dinner meeting was a business meeting, and Doe 12 did not expect the
4 information discussed to be confined to the parties, but expected that information
5 to be shared with the respective business teams of both BioMax and StemExpress.
6 (Tr. 572:14-28; 645:28-646:5).
- 7 • There was a service station in use by restaurant staff **immediately adjacent** to the
8 table where the dinner conversation was taking place. (Tr. 652:15-18).
- 9 • During the dinner meeting, wait staff approached the table and the service station,
10 no more than five feet away, and were close enough that they could overhear the
11 conversation at the table. (Tr. 1079:11-1080:8).
- 12 • At one point during the dinner meeting, another party was seated at the adjacent
13 booth, with one patron directly behind Doe 12 and Doe 14. **The patron was close**
14 **enough for Doe 13's elbow to make contact with him.** (Tr. 1080:9-20). The
15 patron and others were able to overhear the conversation at the table where Merritt,
16 Daleiden and Does 12, 13 and 14 were seated. (Tr. 1080:21-28).
- 17 • When Doe 13's elbow made contact with the patron in the adjacent booth, Merritt
18 asked "**Am I talking to loudly?**" and **Doe 13 responded that she was not**, but that
19 he had just touched the patron with his elbow. (Tr. 1165:26-1170:19). **Two**
20 **separate video files, from two vantage points, confirmed this.** (*Id.*) From that
21 point on, **the discussion continued with no change in subject, no change in tone.**
22 (Tr. 1170:20-27). The presence of other patrons close enough to make physical
23 contact with them had **no impact** at all on the subject, tone and nature of the
24 discussion between Merritt, Daleiden, Doe 12, Doe 13 and Doe 14. (*Id.*)
- 25 • At one point in the dinner discussion, the parties were discussing **making profits**
26 **from the sale of human organs.** (Tr. 1172:5-1173:25). The video shows that the
27 patron sitting at the adjacent booth has his ears no more than **18 inches** away from
28

1 the mouths of Doe 12 and Doe 13. (*Id.*) **Doe 12 and Doe 13 took no steps to ensure**
2 **that the complete stranger could not over them.** (*Id.*) Because the other patron
3 was only 18 inches away, he could certainly overhear the discussion about profiting
4 from the sale of human organs. (*Id.*)

- 5 • At another point during the dinner meeting, the parties were discussing the
6 procurement of **human livers**, including quantities, quality and profitability. (Tr.
7 1161:16-1162:11). A waiter came to the table during that discussion, and **Doe 13**
8 **continued to talk on the same subject, in the same tone of voice, without any**
9 **effort to stop or change the conversation by Doe 13 or Doe 12.** (Tr. 1162:12-
10 1163:1; 1163:8-13). There is no doubt that the waiter could overhear the discussion
11 regarding human livers. (1163:2-7).
- 12 • Doe 12 testified that Doe 13 supposedly told her that Doe 13 had sent a draft NDA
13 to BioMax prior to the May 22, 2015 dinner meeting, but testified that she did not
14 learn about this supposed fact until **after** the dinner meeting was concluded,
15 “directly **after** dinner, standing outside the restaurant.” (Tr. 352:2-21). Doe 12
16 recalls no details of that supposed conversation. (Tr. 355:1-10).
- 17 • StemExpress could find no email indicating that an NDA was sent to BioMax prior
18 to June 18, 2015, nor prior to the May 22, 2015 dinner meeting. (Tr. 348:6-351:2).
- 19 • Doe 12 is not aware of any documents that could show that an NDA was sent to
20 BioMax prior to the May 22, 2015 dinner meeting.
- 21 • StemExpress has no record of an NDA that was sent to BioMax prior to the May
22 22, 2015 dinner meeting. (Tr. 621:14).
- 23 • An NDA was ultimately executed between StemExpress and BioMax on June 22,
24 2015, one month **after** the dinner meeting. (Tr. 357:10-21). The effective date of
25 the NDA was June 22, 2015. (Tr. 636:7-13).
- 26 • Doe 12 is aware that, without NDAs, business partners would be free to disclose
27 StemExpress’ confidential information, and that is why she and StemExpress

1 require signed NDA agreements to be in place before confidential information is
2 discussed. (Tr. 618:12-619:4).

- 3 • As the CEO of StemExpress, Doe 12 understands the difference between a
4 proposed agreement and a signed agreement. (619:27-620:2).

5 With these facts, and under these circumstances, the Attorney General cannot possibly
6 meet her burden of proof as to Counts 12, 13 and 14. The willingness of Does 12, 13 and 14 to
7 discuss profiting from human organ sales in the presence of complete strangers that were **close**
8 **enough to make physical contact**, coupled with Doe 13's response to Merritt that she was **not**
9 **talking too loud**, leaves no doubt that the parties did not desire to confine that communication to
10 just themselves, and the parties reasonably expected that they could be overheard. Counts 12, 13
11 and 14 should be dismissed.

12 **III. THE ATTORNEY GENERAL HAS FAILED TO CONTROVERT**
13 **MERRITT'S AFFIRMATIVE DEFENSE UNDER PENAL CODE SECTION**
14 **633.5.**

15 **A. Legal Principles And Burdens.**

16 Merritt has raised an affirmative defense under Penal Code Section 633.5, which provides,
17 in relevant part:

18 Sections 631, 632, 632.5, 632.6, and 632.7 **do not prohibit** one party to a
19 confidential communication from recording the communication for the purpose of
20 obtaining evidence **reasonably believed to relate to** the commission by another
21 party to the communication of ... any felony involving violence against the
22 person....

23 § 633.5 (emphasis added).

24 Under California law, a defendant's burden to demonstrate an affirmative defense is very
25 light—even lighter than a preponderance of the evidence:

26 In California we impose only the **most minimal burden upon a defendant** with
27 respect to **excuse or justification**. All that is required is that there be **some**
28 **evidence supportive of excuse or justification** or that the defendant in some
manner inform the court that he is relying upon such a defense. In such a case the
jury must be instructed on the defense and **the prosecution bears the burden of**
disproving it beyond a reasonable doubt.

People v. Frye, 7 Cal. App. 4th 1148, 1158–59 (Cal. App. 1992) (emphasis added).

1 This Court, in its September 16, 2019 Order denying Daleiden’s Motion to Quash or
2 Traverse the Search Warrant, agreed that the Attorney General does bear the burden of disproving
3 Defendants’ affirmative defense under 633.5 with evidence beyond a reasonable doubt, and that
4 at trial Defendants’ “burden ... is merely to raise a reasonable doubt as to [their] guilt.” (*Id.* at 8
5 (quoting *People v. Mower*, 28 Cal. 4th 457, 480-81 (2002)).

6 In the context of a preliminary hearing, however, a defendant’s proof of an affirmative
7 defense can demonstrate the prosecution’s lack of probable cause, sufficient to dismiss the case:

8 [At a preliminary hearing] the defendant must be permitted, if he chooses, to elicit
9 testimony or **introduce evidence tending to** overcome the prosecution’s case or
establish an affirmative defense.

10 *Jones v. Superior Court*, 4 Cal. 3d at 667–68 (emphasis added).

11 **B. Defendants Have Greatly Exceeded Their “Minimal Burden” Of**
12 **Showing That They Reasonably Believed That The Evidence They**
Were Gathering Related To the Commission Of Violent Felonies.

13 Over the course of two days, Daleiden testified at length and in detail about a plethora of
14 evidence he had gathered, prior to the first recording in California, which reasonably led him to
15 believe that Planned Parenthood – acting through its various employees – was engaged in violent
16 felonies, including medical battery (changing abortion procedure to increase profits from organ
17 sales, without proper consent), partial birth abortion, and homicide and torture (harvesting organs
18 from born-alive infants in failed abortions). The mountain of evidence gathered by Daleiden in the
19 four years prior to the first California recording is detailed in his concurrently-filed closing
20 argument. For the sake of brevity, Merritt hereby adopts in full and incorporates Daleiden’s closing
21 argument, as if fully set herein.

22 Critically, Daleiden testified that, prior to the first recording in California, he shared **all** of
23 the evidence he had gathered with Merritt. (Tr. 1125:2-28). This included “all of the reasons why
24 he believe[d] that various abortion providers or tissue procurement organizations were engaged in
25 illegal activity or violent felonies.” (Tr. 1125:20-24). Daleiden also shared with Merritt all of the
26 evidence and findings that he gathered during the Human Capital Project itself, as it was being
27 gathered. (Tr. 1126:1-10). As a result, “the things that [Daleiden] knew before and during [his]

1 investigation regarding the world of fetal tissue procurement and potential illegal activity—**Ms.**
2 **Merritt knew those things by and large as well.**” (Tr. 1126:11-14 (emphasis added)). The
3 Attorney General made no effort to rebut **any** of the evidence that Ms. Merritt’s knowledge and
4 belief was co-extensive with Daleiden’s.

5
6 **C. The Attorney General Made No Effort To Rebut Any Of The Evidence**
7 **Presented By Defendants As To The Reasonableness Of Their Belief**
8 **That The Evidence They Were Gathering Related To the Commission**
9 **Of Violent Felonies.**

10 The Attorney General also made absolutely **no effort** to rebut any of the evidence presented
11 by Defendants as to the basis for, and the reasonableness of, their pre-recording belief that the
12 evidence they would gather related to the commission of violent felonies. **Nothing** about the 20/20
13 undercover investigation and its findings. **Nothing** about the Dean Alberti revelations. **Nothing**
14 about the Stanford Study and the StemExpress-Planned Parenthood connection. **Nothing** about the
15 expert opinions from Dr. Deisher or Dr. Smith. **Nothing** about the revelations from Perrin Larton.
16 **Nothing** about Holly O’Donnell. And **nothing** about the numerous contacts Daleiden had with
17 law enforcement authorities prior to releasing the videos to the public, demonstrating that he
18 indeed harbored a good faith, reasonable belief that he was uncovering, and had uncovered,
19 evidence of violent felonies. Guilty people with guilty minds don’t go to the police and provide
20 them with the evidence of their crimes.

21 In other words, the Attorney General has presented **nothing about anything.**

22 Not only did the Attorney General completely fail to cross-examine Mr. Daleiden on any
23 of these evidentiary bases, but the Attorney general also completely failed to present any of its
24 own witnesses or testimony in rebuttal. The Attorney General’s evidentiary failure is glaring.
25 Under these circumstances, the Attorney General cannot possibly have raised a “serious suspicion”
26 that Daleiden and Merritt are guilty of the charged offenses, because the Attorney General did
27 nothing to rebut or overcome their complete, affirmative defense. The remaining 14 counts must
28 be dismissed.

1 **IV. NONE OF THE COUNTS IN THE AMENDED COMPLAINT CAN**
2 **PROCEED TO TRIAL, BUT IF ANY OF THEM DO, THEY MUST BE**
3 **CONSOLIDATED.**

4 As demonstrated above, none of the remaining 14 counts in the Amended Complaint can
5 proceed to trial, and all must be dismissed. However, if the Court decides to save any of the counts,
6 which it should not do, the Court should consolidate all surviving Section 632 charges into one
7 count.

8 Daleiden’s uncontroverted testimony at the Preliminary Hearing demonstrates that, as
9 happened in *People v. Bailey*, 55 Cal. 2d 514, 518–19 (1961), any surviving Section 632 charges
10 should be consolidated into one count, because all recordings were indisputably part of **one**
11 overarching plan and **one** undercover investigation with **one** intent to investigate possible criminal
12 conduct:

13 The test applied ... in determining if there were separate offenses or one offense is
14 **whether the evidence discloses one general intent or separate and distinct**
15 **intents.**

16 *Bailey*, 55 Cal. 2d at 518–19 (emphasis added).

17 When asked about the manner in which the recordings of the remaining 13 Does were
18 carried out, Daleiden testified that they were all done as “part of a single overarching plan,” (Tr.
19 1126:16-20), called the Human Capital Project, which was a “unified whole” with all of the
20 undercover work, and which he began developing approximately between January and February
21 of 2013. (*Id.* at 1126:21-1127:2). The first of the recordings began in April 2014, (*id.* at 1127:7-
22 10), and during that project, the recording equipment would automatically separate video files out
23 approximately every 20 to 30 minutes, (*id.* at 1127:11-24). Within the **one** Human Capital Project,
24 the remaining 13 Does were recorded in only a handful of recording events, (*id.* at 1127:25-
25 1128:4), each of which Mr. Daleiden explained began and ended with the touch of the “on” and
26 “off” buttons on the video recorder. (*Id.* at 1128:5-7).

27 Mr. Daleiden clarified in further testimony that recordings at the NAF conference
28 (recording Does 1-7, with Doe 8 dismissed) happened in close proximity, each instance within a
few minutes of the next, and were sometimes contained in the same video file. (*Id.* at 1128:12-21).

1 Similarly, the restaurant lunches and dinners involved multiple Does sitting **together** (e.g., Does
2 10 and 11; Does 12, 13 and 14) for **one** conversation. (*Id.* at 1128:8-11).

3 Even if this Court declines to apply the rule set forth in *Bailey*, it must still consolidate at
4 least: (1) any surviving Counts 1-7 (NAF recordings) together into one; (2) any surviving Counts
5 10 and 11 together into one; and (3) any surviving Counts 12, 13 and 14 together into one. *See*
6 *People v. Whitmer*, 59 Cal. 4th at 737; *People v. Wilson*, 234 Cal. App. 4th 193, 199 (Ct. App.
7 2015). As described by the California Supreme Court in *Whitmer*, “[i]n *Bailey*, the defendant
8 committed a single misrepresentation and then received a series of welfare payments due to that
9 misrepresentation. Other than omitting to correct the misrepresentation and accepting the
10 payments, the defendant committed no separate and distinct fraudulent acts.” *Whitmer*, 59 Cal. 4th
11 at 740 (emphasis in original); *see also People v. Wilson*, 234 Cal. App. 4th at 199 (““Answering a
12 unit of prosecution question requires courts to determine when the ‘actus reus prohibited by the
13 statute—the gravamen of the offense—has been committed more than once.’” (quoting *Whitmer*
14 59 Cal. 4th at 744)).

15 The plain text of Section 632(a) bears out that one recorded conversation, even if multiple
16 persons are present, constitutes only one prosecutorial unit:

17 A person who, intentionally and without the consent of all parties to **a** confidential
18 communication, uses **an** electronic amplifying or recording device to eavesdrop
19 upon or record **the** confidential communication, whether the communication is
20 carried on among the parties in the presence of one another or by means of a
21 telegraph, telephone, or other device, except a radio, shall be punished by a fine not
exceeding two thousand five hundred dollars (\$2,500) **per violation**, or
imprisonment in a county jail not exceeding one year, or in the state prison, or by
both that fine and imprisonment....

22 *Id.* (emphasis added). The legislature recognized the common sense notion that one
23 communication (singular) may have multiple parties (plural), and that is why it referred to the
24 plural—consent of “all parties,” while in the same paragraph referring to “**a**” and “**the**” “confidential
25 communication” (singular). *Id.* The prohibitory focus of Section 632(a) is on the recording of the
26 communication itself, always used in the singular, and not on how many multiple parties may be
27

1 part of one communication. *Id.* Therefore, the legislature could only have intended one unit of
2 prosecution per recorded conversation, even if multiple parties are present. (*Id.*)

3 Moreover, because Section 637.2 (which allows civil claims for alleged violations of
4 Section 632) expressly contemplates certain damages **per victim, per violation**, the legislature’s
5 intent can reasonably be understood as intentionally deciding **not to** provide the People in criminal
6 cases with an avenue to stack counts (by prosecuting per victim rather than per recorded
7 confidential communication) in a criminal prosecution: “It is an equally settled axiom that when
8 the drafters of a statute have employed a term in one place and omitted it in another, **it should not**
9 **be inferred where it has been excluded.**” *People v. Woodhead*, 43 Cal. 3d 1002 (emphasis
10 added). Considering, then, the textual differences between Sections 632(a) and 637.2(a), the only
11 reasonable conclusion that can and must be drawn is that the legislature knew how to define the
12 unit of prosecution to include or exclude multiple victims per recorded confidential
13 communication under 632(a), and it expressly chose to **exclude** multiple victims.

14 As such the counts must be defined by the number of “confidential communications”
15 allegedly recorded, not by the Attorney General’s baseless method of assigning counts per number
16 of Does irrespective of how many were recorded simultaneously or during the same incident (e.g.,
17 same conference, same lunches, or same dinner). Here, the evidence is undisputed that the NAF
18 recordings took place at the same, continuous conference at the same hotel. (Tr. 1153:28—1154:8
19 (Does 1, 2, 3, 5, 6, 7); 545-546 (Doe 4)). Likewise, the evidence is undisputed that Does 10 and
20 11 were part of the same, single conversation, a common-sense fact that the Does themselves
21 admitted. (*E.g.*, Doe 10 (Tr. 677:28-678:6; 679:27-680:4; 720:24-721:1)). And similarly, the
22 evidence is undisputed that Does 12, 13 and 14 were also part of the same, single conversation,
23 another common-sense fact admitted by Doe 12 (Tr. 359:13-19; 639:15-24), and confirmed by
24 Agent Cardwell (Tr. 452:17-20; 453:17-22; 509:11-18; 510:5-14).

25 In *Whitmer*, the Court held that “[w]hether a series of wrongful acts constitutes a single
26 offense or multiple offenses depends upon the facts of each case” 59 Cal. 4th at 737 (quoting
27 *Bailey*, 55 Cal. 2d at 519). The facts adduced at the Preliminary Hearing, that all recordings were

1 conceived and undertaken under one plan—the Human Capital Project—and one intent (to
2 investigate and report on potentially criminal conduct), require that all surviving counts be
3 consolidated into one. Alternatively, the evidence at least demonstrates that any surviving Counts
4 1-7 should be consolidated into one, any surviving Counts 10 and 11 should be consolidated into
5 one, and any surviving Counts 12, 13, and 14 should be consolidated into one.

6 Finally, Merritt must end this section the same way she started it, by underscoring that it
7 would be a miscarriage of justice for **any** of the Counts to survive and for her to be bound over for
8 trial on the current record. Nothing in this section should be construed as any indication that the
9 Attorney General has met his burden as to any Count. All Counts should be dismissed.

10 **V. NONE OF THE COUNTS IN THE AMENDED COMPLAINT CAN**
11 **PROCEED TO TRIAL, BUT IF ANY OF THEM DO, THEY SHOULD BE**
12 **REDUCED TO MISDEMEANORS.**

13 As demonstrated above, none of the remaining 14 counts in the Amended Complaint can
14 proceed to trial, and all must be dismissed. However, if the Court decides to save any of the counts,
15 which it should not do, the Court should use its discretion under Penal Code Section 17(b)(5) to
16 reduce the charges against Merritt to misdemeanor charges. There was more than sufficient
17 evidence introduced at the Preliminary Hearing to warrant a reduction.

18 The Amended Complaint charges Merritt with felony violations of Penal Code Sections
19 632(a) (Counts 1-7, 9-14), and 182(a)(1) (Count 15). The felony charges under both of those
20 statutes qualify for reduction to misdemeanor offenses under Section 17(b)(5), because both
21 statutes are “wobblers” – they provide alternative punishment options of either state prison or
22 county jail, and/or either fine or imprisonment in county jail. *See*, Cal. Penal Code. § 632(a) (“shall
23 be punished by a fine ... or imprisonment in a county jail not exceeding one year, or in the state
24 prison, or by both that fine and imprisonment”); Cal. Penal Code. § 182(a)(1) (“shall be punishable
25 by imprisonment in a county jail for not more than one year, or pursuant to subdivision (h) of
26 Section 1170, or by a fine not exceeding ten thousand dollars (\$10,000), or by both that
27 imprisonment and fine”).

28 Penal Code §17(b)(5) provides, in relevant part:

1 (b) When a crime is punishable, in the discretion of the court, either by
2 imprisonment in the state prison or imprisonment in a county jail under the
3 provisions of subdivision (h) of Section 1170, or by fine or imprisonment in the
4 county jail, it is a misdemeanor for all purposes under the following circumstances:

4 (5) **When, at or before the preliminary examination ... the magistrate
5 determines that the offense is a misdemeanor, in which event the case shall
6 proceed as if the defendant had been arraigned on a misdemeanor complaint.**

6 *Id.* (emphasis added).

7 Section 17(b)(5) “sets forth the magistrate’s authority to determine a wobbler to be a
8 misdemeanor ‘at or before the preliminary examination....’” *People v. Superior Court (Alvarez)*,
9 14 Cal. 4th 968, 973 n.2 (1997).

10 [S]ection 17(b), read in conjunction with the relevant charging statute, rests the
11 decision whether to reduce a wobbler solely in the discretion of the court. By its
12 terms, the statute sets a broad generic standard. . . .The governing canons are well
13 established: This discretion ... is neither arbitrary nor capricious, but is an impartial
14 discretion, guided and controlled by fixed legal principles, to be exercised in
15 conformity with the spirit of the law, and in a manner to subserve and not to impede
16 or defeat the ends of substantial justice...

14 *Id.* at 977 (quotations and citations omitted). The *Alvarez* Court found “scant” judicial authority
15 that would prescribe factors for consideration but explained that, “since all discretionary authority
16 is contextual, **those factors that direct similar sentencing decisions are relevant**, including **the
17 nature and circumstances of the offense, the defendant’s appreciation of an attitude toward
18 the offense, or his traits of character as evidenced by his behavior and demeanor at the trial.”**

19 *Id.* at 978 (emphasis added) (quotations and citations omitted).

20 [A] defendant is entitled to have an independent determination of whether he should
21 be held to answer on a felony or a misdemeanor.... ([*Esteybar v. Municipal Court*
22 (1971) 5 Cal. 3d 119, 126].) We have no doubt that this entitlement to an
23 independent determination is a substantial right. (*Jackson v. Superior Court* (1980)
110 Cal. App. 3d 174, 177) . . . [I]t is ordinarily the preliminary examination which
is the examination of the circumstances of the particular case that justifies reduction
[at this stage under subsection (5)].

24 *People v. Kunkel*, 176 Cal. App. 3d 46, 52 (Ct. App. 1985).

25 In this case, numerous undisputed facts adduced at the Preliminary Hearing weigh in favor
26 of reduction from felony to misdemeanor charges.

1 **First**, as to Merritt’s “traits of character as evidenced by [her] behavior and demeanor at
2 the trial,” *Alvarez*, 14 Cal. 4th at 978, the Court has had an opportunity to observe – not just at the
3 lengthy preliminary hearing but at every hearing since the inception of this prosecution – that
4 Merritt is a polite, courteous, elderly grandmother, who, despite obvious physical disabilities, has
5 conscientiously and attentively attended every required hearing, at great personal and physical
6 costs (especially now that she lives across the country, in Florida). That the Attorney General is
7 still prosecuting her for **felonies**, and still seeking a prison term of **more than a decade** –
8 potentially a life sentence for Merritt – is unconscionable.

9 **Second**, there is no question that, irrespective of where one falls on the pro-choice to pro-
10 life spectrum, there was a strong and weighty public interest in Defendants’ journalistic,
11 undercover investigation into the potentially illegal changing of abortion procedure to maximize
12 profits from human body parts. *See, e.g., Safari Club International v. Rudolph*, 862 F.3d at 1122
13 (“public interest” is broadly construed to include “private conduct that impacts a broad segment of
14 society and/or that affects a community in a manner similar to that of a governmental entity.”
15 (citation omitted)). The federal and state investigations, and criminal prosecutions, resulting from
16 Mr. Daleiden’s and Merritt’s journalistic investigations are no secret, and this Court was made
17 aware of them in prior briefs. For example, as Merritt noted previously, and as confirmed by
18 Daleiden at the Preliminary Hearing (Tr. 1205:21-1206:13), at least two fetal tissue profiteering
19 companies in California were successfully prosecuted, forced to pay almost \$8 million in penalties,
20 and shuttered permanently in connection with their unlawful human organ transactions. (*Id.*) The
21 prosecuting authority in those cases, the Orange County District Attorney, specifically credited
22 Defendants’ and CMP’s undercover investigation for tipping them off, and providing them the
23 requisite evidence, regarding the crimes being committed. (*Id.* at 1206:9-13). It is unconscionable
24 to prosecute Merritt as a felon, when **actual** criminals have already been caught – and punished –
25 because of the very investigation that is claimed to be criminal here.

26 **Third**, this entire prosecution—and notably **the very first** criminal prosecution against
27 undercover investigation activities in California—is premised on Daleiden’s and Merritt’s

1 endeavor to ferret out their strong suspicions of criminal activity, which were detailed at the
2 Preliminary Hearing, and which were and remain **entirely uncontroverted and unrebutted**
3 before the Court. (*See* Section II.B., *supra*; *see also*, Daleiden closing argument). Merritt’s and
4 Daleiden’s undercover investigation necessarily entailed their freedom of speech under the state
5 and federal constitutions. *See Lieberman v. KCOP Television, Inc.*, 110 Cal. App. 4th at 66
6 (undercover news gathering still protected under First Amendment, despite lack of privilege to
7 violate criminal law; plaintiff’s complaint fell within the scope of California’s anti-SLAPP statute).
8 Thus, this Court cannot ignore the overarching public interest and fundamental speech rights
9 undergirding Defendants’ conduct when considering whether to reduce any remaining charges to
10 misdemeanors.

11 **Fourth**, because this is the first criminal prosecution in California (and in the nation) of
12 this kind, there are no cases applying Section 632 in the context of undercover citizen journalists
13 investigating potential crimes. The Attorney General’s **felony** prosecution depends entirely on
14 making new law, and on a strict application of Section 632 taken from **civil** litigation. The
15 fundamental due process violations involved in creating new criminal law and applying it
16 retroactively were discussed in Sections II., V., *supra*. *See also, Bouie v. City of Columbia*, 378
17 U.S. at 358 (regardless that civil trespass laws could have applied, judicial expansion in criminal
18 context was unconstitutional); *Kight v. CashCall, Inc.*, 200 Cal. App. 4th at 1388 (where sole issue
19 before court was civil liability under Section 632, court expressly “made no attempt to determine
20 whether [its] interpretation [would] extend[] to a criminal matter”). These concerns counsel against
21 any further prosecution altogether, but they certainly militate against subjecting Merritt to further
22 felony charges.

23 **Fifth**, not only is there a dearth of applicable law in this case, there is also a dearth of facts
24 to support the Attorney General’s prosecution, as explained more fully in Sections II.B.,C., *supra*.
25 As uncovered at the Preliminary Hearing, many of the Doe “victims” did not even know they were
26 “victims” until Agent Cardwell called to tell them. (*E.g.*, **Doe 1** (Tr. 464:19-26; 772:23-28; 774:7-
27 11; 778:2-5, 15-28; 779:15-28); **Doe 2** (Tr. 471:4-14; 474:9-10; 778:2-5; 772:23-28; 774:7-11);

1 **Doe 3** (Tr. 137:4-12); **Doe 4** (Tr. 479:10-22; 778:27-28; 779:1-11); **Doe 6** (Tr. 778:2-5; 780:3-4;
2 772:23-28; 773:1-3; 774:7-11); and **Doe 7** (Tr. 80:23-26; 94:23-28; 95:1-11; 17-23). The patent
3 inadequacy and insufficiency of Agent Cardwell’s “investigation,” and the admitted untrue and
4 misleading statements in his **sworn** arrest warrant affidavit, are detailed in Section II.D., *supra*.
5 Moreover, from Doe 9, who testified that she just didn’t get “the big deal” when she first saw the
6 video of her conversation released, and that “there was nothing wrong in the video” (Tr. 289:11-
7 26), to Doe 4, who never even saw the video and whose supposedly “confidential” communication
8 took place almost entirely in an elevator, with a complete stranger along (Tr. 545:22-26; 546:3-
9 547:1), to Does 12, 13 and 14, who were within elbow-distance of a complete stranger during their
10 restaurant conversation with Defendants (Tr. 1080:9-20; 1165:26-1170:27) – this **felony**
11 prosecution has no basis in fact.

12 **Sixth**, Daleiden’s **unrefuted** testimony at the Preliminary Hearing concerning Defendants’
13 good faith efforts made to avoid violating criminal law demonstrated Defendants’ genuine basis
14 for proceeding with their undercover investigation. For example, Daleiden testified about several
15 precautionary measures Defendants took to avoid illegality, including at the expense of their
16 investigation:

17 Well, the biggest measure was to be sure to only video record in places of public
18 accommodation, like the lobby and the lobby mezzanine level of the St. Francis
19 Hotel and also like public restaurants like Craft and AKA Bistro and Bistro 33. In
20 addition, for the restaurants that -- where we chose the location, like Craft and AKA
21 Bistro, both of those restaurants have private meeting rooms where you can reserve
22 a completely enclosed, four walls enclosed, closed door space to have a private
meeting. And we specifically selected places at those restaurants that were not in
the private meeting room, that were in places that were completely publicly
accessible. And that’s also why I was concerned about the seating arrangement in
El Dorado. Because I wanted to make sure we were not in a private meeting room.

23 (Tr. 1131:23-1132:8). Daleiden further testified that, “I chose to keep the recordings within the
24 boundaries of the California law as I understood it.” (*Id.* at 1132:19-20). And Daleiden testified –
25 also without any rebuttal – that he and Merritt were invited and had unique opportunities to record
26 inside private Planned Parenthood facilities within California, where they would have expected to
27 gather even more useful information for their investigation, but they turned down those prime

1 opportunities because they wanted to remain compliant with the law, as they reasonably
2 understood it. (*Id.* at 1132:21-1133:20). In addition, Daleiden testified that Merritt never advised,
3 aided, assisted, promoted, encouraged, nor instigated any illegal recording of known confidential
4 communications in California. (*Id.* at 1134:10-21). Merritt’s (and Daleiden’s) good faith attempts
5 to comply with a novel California law that had never before been applied against undercover
6 investigators merit a downward reduction for any charges that can somehow survive the
7 Preliminary Hearing.

8 **Seventh**, and finally, beyond the above precautions, Daleiden (and through him, Merritt)
9 **sought, received and relied on legal advice** as to the legality of the contemplated undercover
10 investigation, prior to making the first recording in California, (*id.* at 905:16-18), as demonstrated
11 in the transcript excerpts below:

12 I obtained advice from **quite a few different attorneys actually**. ...[A]s far as what
13 is permissible under California Penal Code Section 632, you know, from that point
14 working with Live Action in 2008 and on, I and we were always very conscious of
15 the plain language of Penal Code Section 632, the rules surrounding confidential
16 conversations compared to public conversations or conversations in public areas
17 where people can overhear. And I was also aware since about 2008 or 2009 of Penal
18 Code Section 633.5 as a further sort of limitation or circumscription of the
19 definition of different kinds of communications treated under the California
20 recording law. So I don’t know that I would say beginning in 2013. I think probably
starting in 2012, maybe 2011, it was sort of a – sort of an ongoing -- I wouldn’t say
consultation, but every so often, you know, I would kind of compare notes with
people about the recording law in California. And when it came time to actually put
together this project proposal in 2013, **I did talk very specifically in detail with
attorneys at the Thomas More Society, attorneys at Life Legal Defense
Foundation, and attorneys at Alliance Defending Freedom, all about the
specific provisions of Penal Code Section 632 and 633.5.**

21 (*Id.* at 905:20—907:1 (emphasis added)). And, in fact, Daleiden testified that he was advised
22 specifically that:

23 **As of 2013, I was told by multiple attorneys that my understanding of the
24 California law was correct and it was legal to record public conversations in
25 public spaces with other people in California surreptitiously. ... where other
people can overhear.**

26 (*Id.* at 907:27-908:4 (emphasis added)).

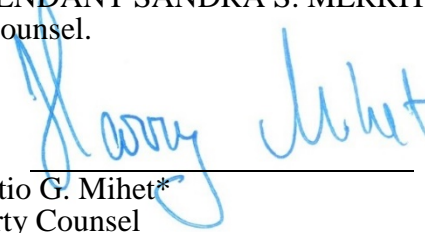
1 And, critically, Daleiden testified that he shared his information with Merritt on numerous
2 occasions, **including the aforementioned legal advice he obtained**, knowledge he gained about
3 the fetal tissue procurement market, research findings obtained between 2010 and 2013, the 20/20
4 video, and “all the reasons why [he] believe[d] that various abortion providers or tissue
5 procurement organizations were engaged in illegal activity or violent felonies. (*Id.* at 1125-26).

6 None of this was ever rebutted, disputed or controverted by the Attorney General. In the
7 face of these undisputed facts, allowing any of the remaining charges to proceed to trial would be
8 a serious miscarriage of justice, but allowing them to survive as felonies would be an outright
9 travesty.

10
11 **CONCLUSION**

12 For these reasons, those discussed at the Preliminary Hearing, and those that will be
13 discussed at the October 22, 2019 hearing, the Court should find that the Attorney General has not
14 presented sufficient cause to believe that Merritt is guilty of any public offense, and should order
15 that the Amended Complaint be dismissed and Merritt be discharged.

16
17 Respectfully submitted,
18 DEFENDANT SANDRA S. MERRITT
19 By Counsel.

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CERTIFICATE OF SERVICE

Pursuant to Cal. Code Civ. P. §§ 1013(g), 1013a and 1010.6, I hereby certify that, on **October 8, 2019**, I served the foregoing *Defendant Sandra Susan Merritt's Written Closing Argument for Preliminary Hearing*, on the following parties/entities via the following methods:

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Via Electronic Mail at the email addresses shown above, pursuant to their agreement to receive electronic service.

I further certify that I am over the age of 18 and not a party to this action.

Dated: October 8, 2019

Horatio G. Mihet